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Special Articles, Reviews, etc. :--Reinstatement in Employment Bill

Women's Auxiliary Services and Women's La Re-opening of Volunteering ..... Unemployment Assistance and Supplementary New Code of Regulations

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## REINSTATEMENT IN EMPLOYMENT BILL.

The Minister of Labour and National Service has presented to Parliament a Bill\* "to make provision for the reinstatement in civil employment of certain persons who are, or have been, in the service of the Crown or in a civil defence force; and for purposes connected with the matter aforesaid." The Bill extends and amends the provisions for reinstatement in em-ployment which are contained in the National Service Acts and Defence Regulation 60DAA, and, when enacted, will replace those provisions.

able and practicable. The obligations (i) to reinstate and (ii) to continue employment for 26 weeks are subject to what is reasonable and practicable in each case, and the Bill lays down certain tests for this purpose. Its effect is to give a preference to seniority in employment. An applicant is not to be reinstated if that can only be done by dismissing someone else, who, before the first date on which either of them joined the Forces, had been longer in the employment ; and if there are two applicants of whom it is reasonable and practicable to reinstate only one, then the one to be reinstated is he who had been longer in the employment before either of them joined the Forces. The fact that the reinstatement of an applicant would involve the dismissal of some other person who started later in the employment (including a person who may already have been reinstated under the Act) is not to prevent the reinstatement of the applicant. The Minister is empowered The Bill provides that a person desiring to exercise reinstate-ment rights should apply to his former employer not later than the fifth Monday after the end of his war service and that he should, either at the time of the application or afterwards, notify to the employer a date on which he would be available for employment, which must not be later than the ninth Monday. the reinstatement of the applicant. The Minister is empowered to make regulations to define the meaning of "reasonable and practicable" in other types of cases where further definition may be found necessary.

for employment, which must not be later than the ninth Monday. Both periods may, however, be extended on account of sickness or for other reasonable cause. If the employer is not in a position immediately to re-employ the applicant the latter can keep his application alive by renewing it at intervals of not more than 13 weeks. Applications and notices may be lodged either directly with the employer concerned or at a Local Office of the Ministry of Labour and National Service. The employer's obligation is to reinstate an applicant at the first opportunity (if any) at which it is reasonable and practicable for him to do so on or after the date notified by the applicant as that on which he will be available for employment. The employment to be given to the applicant is to be in the occupa-tion in which he would have had in that occupation had he not poined the Forces ; if however it is not reasonable and practicable that the applicant should be employed in that occupation and on those terms and conditions, then the employer must reinstate him in the most favourable alternative that is reasonable and practicable. practicable.

\* House of Commons Bill 5 (Session 1943-44)—Reinstatement in Civil Employment. H.M. Stationery Office, price 4d. net (5d. post free).



# THE MINISTRY OF LABOUR GAZETTE

JANUARY, 1944.

PRICE SIXPENCE NET.

BRITISH ELS ARY -3 FEB 1944

OF POLITICAL AND ECONOMIS SURNOE

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## SPECIAL ARTICLES, REVIEWS, ETC.

A person who is reinstated under the Act must be employed as a minimum for the following 26 weeks or for so much of that period as is reasonable and practicable. His occupation and the terms and conditions of the employment are not to be changed to his detriment unless it ceases to be reasonable and practicable to maintain them unaltered, and in the latter event he is to be given the most favourable alternative that is reasonable and practicable.

may be found necessary. The classes of person entitled to reinstatement rights are (a) male persons who, after 25th May, 1939, enter upon a period of whole-time service in the armed forces of the Crown; (b) female persons who, after 25th May, 1939, enter upon a period of whole-time service in certain Women's Services specified in a Schedule to the Bill; and (c) persons, whether male or female, who, after 10th April, 1941, enter upon a period of whole-time service in a civil defence force within the meaning of the National Service Acts, 1939 to 1942, in consequence of an enrolment notice under those Acts. These classes of persons are thus substantially the same as those covered by the existing law, with an extension to volunteers in the Armed Forces and equivalent Women's Services. equivalent Women's Services

The employer on whom the obligation to reinstate an applicant is to rest is defined in the Bill as the employer who last employed the applicant during the period of four weeks immediately preceding the beginning of the latter's war service, special provision being made for cases of changes in the ownership of an undertaking, amalagamation of undertakings, etc.

Reinstatement Committees are to be appointed to deal with Reinstatement Committees are to be appointed to deal with disputes and they will consist of a chairman, an employers' representative and an employed persons' representative, all to be selected by the Minister; power is also taken to appoint assessors to be available to Reinstatement Committees if required. An Umpire and Deputy Umpires may be appointed by His Majesty for the purpose of hearing appeals from Reinstatement Committees; the Umpire or Deputy Umpire is to sit with two assessors appointed by the Minister. Appeals may be made to the Umpire by an organisation of employers of which the employer concerned was a member, or an association which the employer concerned was a member, or an association of employed persons of which the applicant was a member. Appeals may also be made by the employer or applicant con-cerned, provided that either the Reinstatement Committee was not unanimous or gave leave to appeal.

An application may be made to a Reinstatement Committee by any person who claims that he has reinstatement rights under the Act that have been denied him. If the Committee (or Umpire on appeal) are satisfied that the employer concerned has field to discharge his ablight. has failed to discharge his obligations under the Act, they may make either or both of the following orders, namely, (a) an order requiring the employer to make employment available to the applicant; or (b) an order requiring him to pay the applicant by way of compensation for any loss suffered or likely to be suffered by reason of the default, a specified sum not in any case exceeding the amount of the remuneration which the applicant would have been entitled to receive from his former employer. Any sum ordered to be paid may be recovered as a civil debt.

An employer who fails to comply with an order for reinstatement is liable on summary conviction to a fine not exceeding £50, and the Court may, if they find him guilty, also order him to pay to the applicant by way of compensation a sum not exceeding the amount of the remuneration which he would have been entitled to receive

In cases where a person is released from the Forces to perform certain work or where, within six months after the end of his war service, he again joins the Forces or is directed or requested by the Minister of Labour and National Service to undertake whole-time work, the reinstatement rights are to be held over, subject to certain qualifications, until the end of the further period of service.

## WOMEN'S AUXILIARY SERVICES AND WOMEN'S LAND ARMY.

#### RE-OPENING OF VOLUNTEERING.

The Government have decided to re-open the Women's Auxiliary Services to women volunteers who have reached the age of  $17\frac{1}{2}$  but have not reached the age of 19. Members of the Women's Land Army, and women engaged in the nursing and midwifery services and in cotton manufacture will not, however, be allowed to volunteer; and there will be a restriction upon applications from other women in certain very important employments, if they cannot be spared at present from their work

Preference will be given to those women who have not less than six months membership of Pre-Service Training Units, and such women will be permitted to volunteer even in cases where they are employed on very important work. Pre-Service Training Units comprise those affiliated to the National Associa-tion of Girls' Training Corps, the Scottish Association of Girls' Training Corps and the Rangers and Sea Rangers Branch of the Girl Guides' Association.

A few specialists above the age of 19 who are required by the Services will continue to be recruited under existing arrange-

The Government have also decided to re-open enrolment for the Women's Land Army on a limited scale. Women between the ages of 17 and 35 inclusive will be allowed to volunteer if they are prepared, and are considered by the Women's Land Army to be suitable, to act as milkers or to take other posts of Army to be suitable, to act as linkers of to take other posts of responsibility. Women living in certain industrial areas where labour demands are pressing cannot be allowed to volunteer. Women engaged in nursing and midwifery, in the cotton indus-try, and in certain vital occupations will also be excluded.

The above decisions took effect on 3rd January, 1944. Women wishing to volunteer for the Women's Auxiliary Services should apply at a Service Recruiting Office or an Employment Exchange, while those wishing to be enrolled into the Women's Land Army should apply at an Employment Exchange.

Recruitment to N.A.A.F,I. remains open and there are still vacancies in certain areas for both full and part-time service with the Royal Observer Corps for which immobile women between the ages of 17 and 35 are required.

## UNEMPLOYMENT ASSISTANCE AND SUPPLEMENTARY PENSIONS.

#### NEW CODE OF REGULATIONS.

New Regulations governing the assessment of unemployment New Regulations governing the assessment of unemployment assistance and supplementary pensions have recently been made in terms of draft Regulations, prepared by the Assistance Board, which had been approved by Parliament in December. The Regulations relating to unemployment assistance were made by the Minister of Labour and National Service on 21st December, 1943, and are entitled the Unemployment Assistance (Determination of Need and Assessment of Needs) Regulations, 1943 \* while those relating to supplementary pensions 1943,\* while those relating to supplementary pensions were made jointly by the Minister of Health and the Secretary of State for Scotland on 16th December, 1943, and are entitled the Supplementary Pensions (Determination of Need and Assessment of Needs) Regulations, 1943.<sup>+</sup>

In support of the draft Regulations an Explanatory Memo In support of the draft Regulations an Explanatory Memo-randum prepared by the Assistance Board was presented to Parliament and published as a Command Paper.<sup>‡</sup> As explained in this Memorandum, the Regulations bring together in one docu-ment, for unemployment assistance and supplementary pensions respectively, all the essential provisions of the current Deter-mination of Need and the Assessment of Needs Regulations, and in the place of these Regulations, which they repeal, constitute the code governing the assessment of unemployment constitute the code governing the assessment of unemployment assistance and supplementary pensions, respectively. At the same time important changes of method have been introduced, and some provisions of the earlier Regulations have been dis carded because they are no longer required. In addition to the codification and simplification thus effected the new Regulations improve the general standards of unemployment allowances and supplementary pensions.

#### Principal Changes.

The main changes introduced by the new Regulations relate to (i) the method of making provision for rent; (ii) winter allowances; (iii) the power to make reduced payments in rural localities (rural differentiation); (iv) the rates for women; (v) the rate in the supplementary pension regulations for a non-pensioner wife; and (vi) the rates for children. Except as regards item (v) the changes affect both unemployment allowances and supplementary pensions, and the comments made in the Explanatory Memorandum on these changes apply substantially to unemployment assistance as well as to supp mentary pensions.

Under the new Regulations the complicated system whereby the scale rates included in each case a certain proportion for rent and were subject to increase or reduction where the rent actually paid differed from the amount so included has been abolished. The new scale rates are presented on an ex-rent basis, and an appropriate addition to the rates is to be made basis, and an appropriate addition to the rates is to be made according to the facts of the case. This rent addition is to be the net rent which the applicant is actually paying, so far as it is reasonable having regard to the general level of rents in the locality; or, if the applicant is not directly responsible for rent, it is to consist of a reasonable share of the rent payable by the person with whom the applicant is living. One con-sequence of this change in the method of treatment of rent is the abolition of the practice according to which, in cases where applicants were paying less by way of rent than the amount included in the scale rates, the rates were adjusted in accordance with rules, varying considerably from place to place, recom-mended by the local Advisory Committees. The only change in treatment where the applicant is not the householder is the introduction of a minimum rent addition of 2s. 6d. and the increase of the 5s. maximum applicable where the applicant had no dependants to a uniform amount of 7s. in every case.

The new scale rates also take account of a further important hange affecting winter allowances, hitherto payable at the rate of 2s. 6d. a week for six months in the year in appropriate cases where extra needs due to winter existed. The practice of varying supplementary pensions and allowances is, the Memorandum states, open to objection on various grounds, and representations which had been made indicated a preference system under which recipients of pensions and allowances d be assured of a regular income throughout the year for a s would would be assured of a regular income throughout the year and be left free to adjust their expenditure for themselves. The grant of winter allowances has accordingly been discon-tinued and the power to grant such allowances has been with-drawn. By way of compensation, appropriate additions have been made to the rates applicable to those classes of applicants to whom winter allowances have previously been generally payable, that is to say, those applicants who may be assumed to incur direct expenditure in respect of coal and light; and applicants of this class who have not hitherto been given winter allowances on the ground that, being in possession of resources allowances on the ground that, being in possession of resources of their own, they did not stand in need of such allowances, will, of course, benefit by these compensatory adjustments of the scale rotes the scale rates

\* S.R. & O., 1943, No. 1759. H.M. Stationery Office, price 2d. (3d. post free). † S.R. & O., 1943, No. 1737. H.M. Stationery Office, price 2d. (3d. post free). ‡ Cmd. 6490. H.M. Stationery Office, price 2d. net. (3d. post free).

January, 1944.

In order to take account of differences in standards and The amount calculated as indicated above constitutes the costs of living as between rural and urban localities, power was given by the Regulations hitherto in force to reduce the scale allowance. From this amount is deducted the amount of the applicant's available resources. With one exception, the Regulations make no change in the treatment of resources, was given by the Regulations intherto in force to reduce the allowance or supplementary pension otherwise payable if the person concerned were living in a rural area. Changes in rural economy and wage rates, together with the introduction of rationing and price control, the Memorandum states, have all the Regulations make no change in the treatment of resources, that is, in the method by which the amount of an applicant's available resources is ascertained. The exception is in the treatment of the earnings of the applicant or the applicant's wife or husband. In the case of the supplementary pensions Regulations the earner was hitherto allowed for personal requirements half his or her earnings, subject to a minimum allowance of 5s. and a maximum allowance of 8s. This rule has now here replaced by the straightforward rule that the tended to eliminate the differences which were held to justify this 'rural differentiation', and accordingly the provision which permitted such differentiation has been omitted from the new egulations. With regard to the rates for women, two anomalies have been removed by the new Regulations. Although the earlier Regulations made no difference between the rate for a man or woman living alone, or between a male or female dependant has now been replaced by the straightforward rule that the first 10s. 6d. a week of the applicant's earnings should be disregarded; and a similar rule applies also to the earnings of the pensioner's wife or husband, as the case may be. In the unemployment assistance Regulations the form of the der twenty-one years of age, some differentiation was made tween the sexes in certain circumstances. Regarding this remains unchanged but the minimum amount allowed for the earner's personal requirements has been raised from 3s. to 5s. and the maximum from 8s. to 10s. After the balance has been struck between the applicant's atter the Assistance Board state that, although on the ground

f physical needs there might be a case for slightly lower rates  $p_{\rm pr}$  women than for men, they have come to the conclusion that in a general revision of the Regulations it would be more in accordance with public opinion that the rates for women should be the same as for men throughout. Effect has been given to this recommendation in the new Regulations. The econd change affecting the rates for women consists in the bolition of the difference in the supplementary pensions regulations of one shilling between the scale rate for a wife f pensionable age and that for one who had not reached that

As regards children's allowances, the rates have been increased and, as in the case of other rates, have been set out on an ex-rent basis. The former five age groupings have been reduced to three, and the weekly rates now payable are 9s. for those aged 11 years or over but less than 16 years, 7s. 6d. for those aged 8 years or over but less than 11 years, and 6s. for those aged 8 years or over but less than 11 years, and cs. for those aged under 8 years. As regards widows with children, the new rates were anticipated to some extent by the changes effected by the Pensions and Determination of Needs Act, 1943,\* but a number of widows, particularly those with older children, will benefit by the present Regulations.

Assessment of Needs. For assessing the needs of applicants for unemployment assistance and supplementary pensions, tables and rules are set out in similar general terms in the Schedule to the respective Regulations. For unemployment assistance the weekly rates for needs other than rent are as follows :---

- For a married couple
- Where the above rate does not apply—
  (i) For an applicant who is living aloo or is a householder and, as such, directly responsible for rent and

- household necessaries (ii) For any other applicant (subject the qualification below)—

   (a) If aged 21 years or over
   (b) If aged 21 years or over

(b) If under 21 years ... 12 6 In the case of applicants specified under (ii) (a) and (b) above the amount of the allowance is 7s. 6d. a week—no rent addition is made—if the applicant has no one dependent on him and is living in a household of which his father, mother, son or daughter is the householder and the householder's income amounts to £6 a week or other appropriate amount. For supplementary pensions the new weekly scale rates are as follows :

- For a married couple
  - For a married couple . . . .
    Where the above rate does not apply—
    (i) For an applicant who is living alo or is a householder, and as such, directly responsible for rent a household necessaries . .

  - (ii) For any other applicant.

To the above rates, both for unemployment supplementary pensions, an allowance is to be added for rent If the applicant is living alone or as a householder and, as such is responsible for rent and household necessaries, the rent allowance will be the net rent payable by the applicant, so far as is reasonable in view of the general level of rents in the locality. The amounts which are to be regarded as reasonable for this purpose are to be those recommended for their respective localities by the local Advisory Committees of the Assistance Board. If the applicant is living as a member of someone else's household, the rent allowance will be a reasonable share of the rent that person is paying, but unless there are special cir-cumstances it may not be less than 2s. 6d. nor more than 7s.

To the applicant's own scale rate, plus the rent allowance are to be added the appropriate amounts shown below in respect of dependants, other than wife or husband, living with are to be the applicant

### Dependants.

- Aged 21 years or over
- Aged 16 years or over but less than 21 years or over but less than 16 years
- Aged 8 years or over but less than 11 year Aged under 8 years
- \* See the issues of this GAZETTE for May, 1943, page 64, an

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needs, on the one hand, and the available resources, on the other hand, the resulting amount may be adjusted to meet any special circumstances or exceptional needs. The provisions enabling such adjustments to be made reproduce in a simplified form corresponding provisions in the earlier Regulations. The new Regulations came into force on 17th January, 1944,

as regards unemployment assistance, and on the appropriate pension pay-day in the week beginning 17th January, 1944, as regards supplementary pensions. The re-assessment of supplementary pensions, which it is hoped to complete within three months, will result in most cases in increased payments. Where, however, no immediate increase would result from re-assessment, the existing assessment will be continued until 29th April, 1944, that is, the date when winter allowances are to cease. The case will then be re-assessed, as the new rate will be more than would be payable under the old Regulations after a winter addition has been withdrawn. In a small number of current cases, arising mainly from the cumulative effect of the new treatment of rent and the abolition of winter allowances, the applicant might, over the year as a whole, be affected adversely. To prevent this, a discretionary addition will be made in such cases.

In the case of unemployment allowances it is estimated that on the basis of the existing register of about 25,000, including 7,000 special war-time cases dealt with under the Scheme for the Prevention and Relief of Distress, the additional cost of the changes embodied in the new Regulations will be £200,000 per annum. In the case of supplementary pensions the additional cost is estimated at  $\pounds7,250,000$  per annum, with the present register of about 1,270,000 cases covering the needs of about 1,475,000 old age pensioners and widow pensioners.

### FOREIGN NATIONALS IN CIVILIAN EMPLOYMENT.

### OBLIGATIONS AND RIGHTS RESPECTING EMPLOYMENT AND SOCIAL BENEFITS.

It is the policy of the British Government, in full agreement with the Allied Governments concerned, to afford allied and other foreign nationals in Great Britain an opportunity of assisting the war effort, and many thousands of men and women of various nationalities have been provided with civilian employment in science, medicine, nursing, armaments factories, building, agriculture, forestry, and in many other fields. In general, foreign nationals in this country must secure the pergeneral, foreign haronars in this country must scoule the per-mission of the Ministry of Labour and National Service to take up specific employment, and the majority are also subject to other obligations with regard to registration for employment, the acceptance of work offered, the observance of restrictions on their right to choose or to leave employment; and men of military age of certain allied nationalities are also liable for military service under the Allied Powers (War Service) Act. On the other hand, foreign workers in civilian employment are entitled to the same wages and conditions and to the same benefit from our social services as are British subjects.

For the assistance and guidance of foreign workers in Great Britain, particulars of their rights and obligations referred to above have been set out in a leaflet\* which has recently been issued by the Ministry of Labour and National Service. Copies issued by the Ministry of Labour and National Service. Copies of the leaflet may be obtained upon application to an y Employ-ment Explanate ment Exchange

## MAN-POWER IN COAL MINING.

COMPULSORY RECRUITMENT: FURTHER BALLOT. Under the arrangements<sup>†</sup> recently announced by the Minister of Labour and National Service a further ballot for the direction to the coal mines of men born on and after 1st January, 1918 who are registered under the National Service Acts and who would otherwise be called up for service with H.M. Forces, took place at the Ministry of Labour and National Service on 14th January in the presence of the Minister. A draw of two numbers was made, and the men thus selected for work in coal mining will be notified in due course.

\*The Obligations of Allied and other Foreign Nationals in Great Britain and the ocial Benefits to which they are entitled.—P.L. 129/1943. † See the issue of this GAZETTE for December, 1943, page 165.

## PROVISIONS AFFECTING THE EMPLOYMENT OF JUVENILES.

In the issue of this GAZETTE for August, 1943, a review was given of some of the principal features of the Government's proposals for re-casting the national education system, including provisions for raising the school-leaving age, for a system of compulsory part-time education during working hours for young persons up to the age of 18 years, and for improved facilities for technical education and vocational training, as

explained in a White Paper\* issued in July. The proposals set out in the White Paper, with certain modifi-cations and additions, have now been embodied in a Bill<sup>†</sup> "to reform the law relating to education in England and Wales. which was presented to Parliament by the President of the Board of Education on 15th December. An Explanatory Memorandum on the Bill was also presented to Parliament by the President of the Board of Education and has been published as a Command Paper.1

#### New Statutory System of Education.

The Bill, which is a self-contained measure involving the reconstruction of the public system of education, redefines the powers and duties of the central authority and provides that this authority shall be a Minister and a Ministry charged with the duty of securing the effective execution by local education authorities of the national education policy. The Minister will, however, retain the style and title of "President of the Board of Education" and the new Ministry will continue to be called the "Board of Education." Provision is also made for the estab-lishment, in place of the existing Consultative Committee, of two Central Advisory Councils, one for England and one for Wales, whose duty it will be to advise the President upon such matters connected with educational theory and practice as they think fit and upon any questions referred to them by him. The foregoing provisions are to take effect immediately the Bill is passed.

Under further provisions, which are to take effect on 1st April, 1945, the present division of education into two fields is to be superseded by a system of public education organised as a continuous process in three successive stages—primary, second-ary and further—and each local education authority will be required to secure the provision of efficient education at all stages. The local education authorities will ordinarily be the county and county borough councils. Two or more such councils may, however, be combined to form a Joint Education Board. while to maintain local interest in educational affairs in county districts, provision is made for a system of delegation to divisional executives.

## Compulsory School Attendance and the School-Leaving Age.

Provision is made for the school-leaving age to be extended, as proposed in the White Paper, first to 15 years and subse-quently to 16 years. The extension to 15 years is to have effect as from 1st April, 1945; but the Minister is empowered to retain the leaving age of 14 years for not more than two years after 1st April, 1945, if the exceptional circumstances of the present time make it impossible for the necessary teachers and buildings to be provided. The further extension of the school-leaving age to 16 years is to be effected by Order in Council as soon as the Minister is satisfied that this is practicable.

A duty is placed on parents to secure for their children efficient full-time education either by regular attendance at school or otherwise. All children of compulsory school age attending school will be registered and it will be their parents' duty to cause them to attend regularly.

Provision is made in the Bill for modifications of the enactments relating to the employment of children which are necessitated by the raising of the school-leaving age to fifteen and subsequently to sixteen.

#### Compulsory Part-Time Education.

Under the arrangements proposed by the Bill for the provision of further education, local education authorities are to be required to establish and maintain centres approved by the Minister for providing young persons who are not in full-time attendance at any school or other educational institution with such further any school of other educational institution with such intrine, education, including physical, practical and vocational training, as will enable them to develop their aptitudes and capacities and will prepare them for the responsibilities of citizenship. In these centres, to be designated "young people's colleges," part-time education in working hours is to be provided for young persons up to the age of eighteen, and every young person below that age, unless exempted for the reason that he or she is undergoing full-time education, or for other specified reasons, is to be required to attend on one whole day or two half days for 44 weeks in each year, or where continuous attendance is more suitable, for a continuous period of eight weeks or two periods of four weeks in each year. To facilitate the operation trangements, the duty is to be imposed on young persons of keeping the local education authorities informed of their address. A similar obligation is to be imposed on employers

\* Educational Reconstruction. Cmd. 6458. H.M. Stationery Office: price 6d. net \* Educationali Reconstruction. Cliffic Order (7d. post free). \* House of Commons Bill 4 (Session 1943-1944). H.M. Stationery Office: price 1s. 6d. net. (1s. 8d. post free). \* Education Bill: Explanatory Memorandum by the President of the Board of Education. Cmd. 6492. H.M. Stationery Office: price 3d. net (4d. post free).

as regards young persons in their employment, and they must inform the authority when the young persons enter or leave their employment.

For the purposes both of any enactment limiting the hours of employment in a particular occupation and of any agreement or enactment relating to overtime rates of pay, provision is made so that the periods during which a young person is required to attend a young people's college shall be treated as hours of employment.

The date on which it will become the duty of the local educa-tion authorities to secure the provision of the necessary facilities for part-time education is to be fixed by Order in Council, and the obligation on young persons to attend is to be imposed, under direction of the Minister, as soon as the necessary provision has been made.

### Technical Education and Vocational Training.

By other provisions of the Bill relating to further education. the present power of local education authorities to aid the supply of higher education is converted into a duty to provide adequate facilities for technical, commercial and art education, and general adult education. For the purpose of discharging this duty, authorities will be required to submit schemes, after consultation with the universities, with educational associations and the authorities of neighbouring areas concerned, and when these schemes are approved it will be the duty of the authorities to put them into effect by such stages as the Minister may determine. This, the Explanatory Memorandum states, will open up the way to a much needed extension of technical and vocational training, and will also secure that proper provision is made to carry on those wider interests which have been stimulated among men and women serving in the Forces and elsewhere during the war.

## MINING INDUSTRY (WELFARE FUND) ACT, 1943.

By the above Act, which received the Royal Assent on 16th December, 1943, provision has been made for the levy on the output of coal mines for the purposes of the Miners' Welfare Fund to continue to be payable until the year 1951 at the existing rate of 1d. per ton, to which it was raised from  $\frac{1}{2}d$ . per ton, for a period of five years by the Mining Industry (Welfare Fund) Act, 1939.

## NATIONAL SERVICE ACTS.

RECRUITMENT OF VETERINARY SURGEONS.

The Army Service Veterinary Selection Committee which as announced in a joint statement made early in October, 1943, by the Ministry of Labour and National Service and the Ministry of Agriculture and Fisheries, was set up to advise the Ministers concerned on the recruitment of veterinary surgeons for military service in their professional capacity, has now considered the cases of veterinary surgeons who graduated since 1st January, 1940, and who at present comprise the "Pool" from which the men needed for service in the R.A.V.C. will be recruited as required. Notifications of the Committee's decisions in these cases are being sent to the assistants concerned and also to their employers, and it is expected that the number of veterinary surgeons made available to the R.A.V.C. as the result of these decisions will go some way, at least, towards meeting immediate needs.

In order to meet urgent military contingencies it is essential, however, to have a reserve of veterinary surgeons who may be drawn upon when necessary, and it has accordingly been decided, on the recommendation of the Committee, that the "Pool" of men formed for this purpose shall be extended forthwith to include all veterinary surgeons born on or after 1st January, 1914. The cases of these men will be carefully investigated and dealt with on their merits, in accordance with the established arrangements and procedure.

In order to provide full representation of the interests of veterinary surgeons in private practice an additional member representing the National Veterinary Medical Association has been appointed to the Committee.

## **REGISTRATION FOR EMPLOYMENT** ORDER.

#### FURTHER REGISTRATION OF WOMEN.

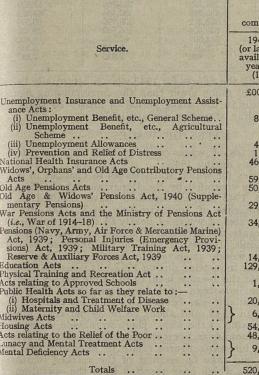
A further registration of women under the Registration for Employment Order, 1941, took place on 15th January, 1944. The obligation to register on this date applied to all women, whether married or single, with or without children, who were born between 1st July, 1925, and 31st December, 1925, unless they belonged to certain classes specifically exempted under the Order or had already register under the recent special registration of women formerly employed as cotton operatives.

Women so registered will be considered for transfer to vital war employment under the procedure of the Registration for Employment Order, but it is not proposed for the present to compel them to transfer to work away from home. They can, however, volunteer for nursing and, subject to certain restrictions, for other Services, including the Women's Auxiliary Services.

## January, 1944.

## EXPENDITURE ON PUBLIC SOCIAL SERVICES.

In reply to a question in the House of Commons on 16th December, 1943, the Financial Secretary to the Treasury furnished a statement, which is printed in the Official Report,\* The 91st Session of the Governing Body of the International Labour Office was held in London on 16th to 20th December, 1943. The Chairman of the Governing Body, Mr. Carter showing the total expenditure (other than expenditure out of loans for capital purposes or out of capital receipts) on specified Goodrich, United States Government member, presided. public social services during the financial year commencing st April, 1941 (or the latest available year), and estimates The Governing Body had the honour of being received by where available, of the expenditure for the financial year 1942. His Majesty the King at Buckingham Palace. The statement also gives figures, so far as available, of the total numbers of persons in Great Britain who benefited directly from The Rt. Hon. Ernest Bevin, M.P., Minister of Labour and National Service, in an address of welcome to the Governing the expenditure for 1941 (or the latest available year) in respect Body, said that while he attached great importance to securing of the several services. The following particulars relating to the association of the I.L.O. with the bodies set up by the expenditure on the services specified have been extracted from United Nations to deal with post-war problems, he attached even greater importance to what the I.L.O. itself must do in the statement :--the field where it is primarily responsible.



A statement giving particulars of comparable expenditure in the years 1940 and 1941, which was given in the Official Report for 26th January, 1943, was summarised in the issue of this GAZETTE for February, 1943.

## NURSES IN MENTAL HOSPITALS AND INSTITUTIONS.

#### SALARIES AND CONDITIONS OF SERVICE IN SCOTLAND

A Sub-Committee of the Scottish Nurses' Salaries Committee which was set up in November, 1942, by the Secretary of State for Scotland to review the scales of salaries and conditions of service of nurses in mental hospitals and institutions in Scotland, have presented a Report.<sup>‡</sup> The Sub-Committee, which is composed of panels representing the employing authorities and the Mental Hospitals and Institutional Workers' Union, under the admirror T. M. Tarderson destinations of the second well as representatives of employers and workers. The Governing Body agreed to consider the proposal further at their next meeting, which would be held immediately prior to the 26th ession of the International Labour Conference. the chairmanship of Professor T. M. Taylor, recommend scales of pay commencing at £2 10s. a week for male nurses and £2 a. week for females, plus a war increase (at present 8s. a week for FOOD CONTROL. males and 7s. a week for females). Increments of 7s. 6d. a week at the beginning of the second year of service and 2s. a week at MAXIMUM RETAIL PRICES OF FOOD. the beginning of the second year of service and 2s, a week at the beginning of each subsequent year up to the seventh are recommended. Long-service increments (for approved service under one Authority) of 2s. after fifteen and again after twenty years of service are also recommended, together with proficiency pay of 3s. a week on passing the preliminary examination and a further 3s. a week on passing the final examination in mental nursing or in the nursing of mental defectives of either the General Nursing Council for Scotland or for England and Wales, or the Boyal Medico-Peyrohological Association. In addition Since the issue of the Orders referred to in the November, 1943, ssue of this GAZETTE, further Orders relating to maximum retail prices have been made by the Minister of Food. Under these Orders the maximum prices of fish cakes were reduced as from 21st November, and revised scales of maximum prices came into operation as from 1st December for rhubarb and from 3rd anuary for swedes, turnips, beetroot and parsnips. Other or the Royal Medico-Psychological Association. In addition, the Sub-Committee recommend 2s. a week as "second charge Orders raised the maximum retail prices of onions as from 21st December and of oranges from 26th December. pay" and a further 4s. a week as "charge pay." They also recommend that on passing the preliminary examination a nurse should receive a single payment of £2 10s., and on passing RATIONING. ive a single paym

the final examination a payment of £5. The Report also embodies agreed recommendations on payment for night duty, on standard hours of duty, overtime, annual leave and fixed charges for board, lodging and laundry.

\* Parliamentary Debates, House of Commons: Official Report, vol. 395, No. 13, 16th December, 1943; H.M. Stationery Office, price 6d. net (8d. post free). † The figures given relate to the calendar years 1942 and 1943 respectively. ‡ Report of the Mental Nurses Sub-Committee of the Scottish Nurses' Salaries Committee. Cmd. 6488. H.M. Station ery Office, price 1d. net (2d. post free). \* At the Santiago Conference it was decided to establish a permanent agency of co-operation, with the title "Inter-American Conference on Social Security," which would act in concert with the International Labour Office. The Statute referred to sets out the purposes, constitution, etc., of this Conference.

## THE MINISTRY OF LABOUR GAZETTE.

Great Britain. Financial Year nmencing 1st April,					
941 latest ilable ear).	1942 (estimated).				
(1)	(2)				
000	- £000				
8,695	6,016				
369 4,111 1,546 6,132†	280 1,976 738 50,058†				
9,825 0,840	60,445 52,631				
9,525	39,794				
4,346	33,611				
4,695 9,267 47 1,374	25,898 136,314 13 1,573				
0,915 6,706 4,561 8,745 9,160	Not available				
0,859	Spice-s.c				

## INTERNATIONAL LABOUR ORGANISATION.

#### NINETY-FIRST SESSION OF THE GOVERNING BODY.

The Rt. Hon. Anthony Eden, M.P., Secretary of State for Foreign Affairs, addressed the Governing Body at the closing sitting and said that he would like to see the International Labour Organisation become the main international instrument for giving effect to Article 5 of the Atlantic Charter.

The Governing Body decided that the 26th Session of the International Labour Conference should be held in the United States, probably Philadelphia, opening on 20th April, 1944, with the following agenda :

- Future policy, programme and status of the Inter-national Labour Organisation.
   Recommendations to the United Nations for present
- and post-war social policy. III. The organisation of employment in the transition
- from war to peace. IV. Social Security: principles, and problems arising
- out of the war. v Minimum standards of social policy in dependent
- territories. Reports on the application of Conventions (Article 22 of the Constitution). VI.
- VII. Director's Report.

The Governing Body discussed the action taken by the International Labour Office to associate itself with, and to offer technical assistance to, new international bodies and authorised the Office to continue to maintain contact with these bodies.

The Governing Body considered the Report of the meeting of the Joint Maritime Commission held in London in 1942 and authorised the Office to call another meeting of the Commission after consultation with the Seamen's and Shipowners' representatives

The report of the First Inter-American Conference on Social Security, held in Santiago de Chile in 1942, was considered by the Governing Body and the Acting Director said that the Statute\* of the Conference was an example of the interlocking which should exist between the International Labour Organisation and the new international organisations.

The Governing Body considered a proposal submitted by the British Government that the Governing Body should set up International Joint Industrial Committees for certain industries, constituted of employers' and workers' representatives and representatives of the Employers' and Workers' Groups of the Governing Body with an independent Chairman appointed by the Governing Body. Members of the Governing Body of all three groups spoke generally in favour of the proposal, but some of the speakers took the view that the Committees should be tripartite, including Government representatives as

As from 14th November, 1943, under an Order made by the Minister of Food, ration coupons for sugar and preserves were made interchangeable, thus enabling consumers to acquire sugar in lieu of an equivalent quantity of preserves or preserves in lieu of an equivalent quantity of sugar.

## EMPLOYMENT, WAGES, HOURS OF LABOUR, COST OF LIVING AND TRADE DISPUTES IN 1943.

#### EMPLOYMENT.

There was a further reduction in unemployment during 1943, and the numbers registering at the Employment Exchanges as unemployed, especially in the later months of the year, consisted almost wholly of persons who were either changing from one job to another or were unsuitable, owing to age, physical disability or other reasons, for ordinary industrial employment, married women or others not available for transfer to employ ment in other districts, and school leavers who had recently registered for employment but had not yet begun work. In view of the relatively small numbers on the registers it was decided in February, 1943, that the unemployment statistics should in future be compiled and published only at quarterly intervals. Accordingly, the numbers unemployed were ascertained only for four dates during the past year, viz., 18th January, 12th April, 19th July and 18th October. At 18th October, 1943, the total number of persons registered at Employment Exchanges in the United Kingdom as unemployed (exclusive of nearly 20,000 who had been classified as unsuitable for ordinary employment) was approximately 86,500, as com pared with 118,800 at 12th October, 1942, and 107,300 at 14th December, 1942.

The Table below shows the numbers on the registers\* at quarterly dates from October, 1942, to October, 1943, dis-tinguishing persons registered as wholly unemployed (*i.e.*, out of a situation) from persons registered as on short-time, or otherwise only temporarily suspended from their employment, and unemployed casual workers who normally seek a livelihood by means of jobs of short duration.

Date.		Numbers	Numbers on the Registers of Employment Exchanges in the United Kingdom.				
			Men 18 years and over.	Boys 14–17 years.	Women 18 years and over.	Girls 14–17 years.	Total.
1942.				Whol	lly Unemplo	yed.*	
12 October			57,750	10,776	31,496	10,690	110,712
1943. 18 January 12 April 19 July 18 October	····	  	61,367 55,241 49,897 46,106	11,185 8,075 9,525 9,063	30,161 22,390 17,742 18,604	9,958 7,068 8,399 8,853	112,671 92,774 85,563 82,626
			Temporari	ily Stopped	and Unemple	oyed Casual	Workers.
1942. 12 October			5,385	• 22	2,600	83	8,090
1943. 18 January 12 April 19 July 18 October	  	··· ·· ··	5,037 3,991 3,443 2,834	23 13 22 11	3,107 1,361 1,456 1,023	173 68 68 36	8,340 5,433 4,989 3,904

In each of the separate groups shown in the Table the numbers on the registers in October, 1943, were lower than a year earlier, and the total in October, 1943, was lower than at any date since 1918

The figures in the Table above exclude persons classified as unsuitable for ordinary employment. At 18th October, 1943, there were 19,405 men registered as wholly unemployed who had been classified by interviewing panels as unsuitable for ordinary industrial employment, and 569 women classified as unsuitable for normal full-time employment. The figures for 12th October, 1942, were 22,883 men and 990 women and those for 14th December, 1942, were 22,592 men and 895 women.

The numbers of unemployed persons\* on the registers of Employment Exchanges in each administrative Region at 12th October, 1942, and 18th October, 1943, were as shown below :-

Region.	Wholly Un	employed.*	Temporarily Stopped and Unemployed Casual Workers.		
Acgion.	12th Oct., 1942.	18th Oct., 1943.	12th Oct., 1942.	18th Oct., 1943.	
London and South- Eastern	22,999 3,154 2,452 2,890 2,341 1,906 5,715 12,530 9,569 20,142 12,319	13,500 2,285 1,683 2,063 2,195 1,579 4,172 9,945 7,747 16,521 10,563	881 144 63 351 96 197 565 677 680 623 781	349 33 28 151 60 17 55 311 249 311 119	
Great Britain	96,017	72,253	5,063	1,683	
Northern Ireland	14,695	10,373	3,027	2,221	
United Kingdom	110,712	82,626	8,090	3,904	
AND AT THE PARTY OF THE PARTY O	at a mart the said B. S.				

In every Region the numbers on the registers were lower in October, 1943, than in October, 1942.

The following Table shows, for each of the last fifteen years, the average numbers of (a) persons wholly unemployed, (b)

\* Men classified by interviewing panels as unsuitable for ordinary industrial employment, and women classified as unsuitable for normal full-time employment, are excluded from these figures.

persons temporarily stopped, and (c) unemployed casual workers on the registers of Employment Exchanges in the United Kingdom

Year.			Average Numbers Exchange	s on the Registers s in the United H	of Employment Kingdom.
i cal.		Wholly Unemployed.		Temporarily Stopped.	Unemployed Casual Workers.
1929 1930 1931			900,553 1,347,840 1,994,471	268,595 527,720 587,719	79,440 98,941 115,678
1932 1933 1934 1935	···· ···		2,136,052 2,037,517 1,763,911 1,706,783	574,315 456,743 369,002 312,757	102,675 94,098 88,150
1936 1937 1938			1,491,051 1,284,123 1,433,248	251,568 205,369 380,484	86,581 79,081 67,509 67,625
1939 1940 1941 1942			1,308,212 829,458 314,507 125,311*	220,990 165,962 62,124 8,615	60,599 39,252 14,890
1943†			93,408*	2,825	5,346 2,842

In each category the figures for 1943 were substantially below those for 1942, and much lower than the corresponding figures for any other year in the whole period of nearly 20 years for which corresponding statistics are available.

#### RATES OF WAGES.

Increases in rates of wages were granted in most of the principal industries during 1943. In the industries for which statistics as to changes in wage

rates are regularly compiled by the Department, ‡ the changes reported during 1943 are estimated to have resulted in an aggregate net increase of approximately £1,350,000 in the weekly full-time rates of wages of nearly 64 million workpeople and in an aggregate net decrease of £3,000 in those of nearly 170,000 workpeople, compared with a net increase of over  $\pounds_{1,600,000}$  in the weekly wage rates of nearly  $6\frac{1}{2}$  million work-people, in the same industries, during 1942. It is estimated that at the end of 1943 the average level of full-time weekly rates of wages in all the industries (including agriculture) for which information is available was between 4 and 5 per cent. higher than at the end of 1942, and about 38 or 39 per cent. higher than at the beginning of the war. There were wide variations, however, in the amounts and percentages of increase in different industries. The foregoing figures relate to rates of wages for a normal week, and take no account of the marked increases in average earnings which have resulted from the operation of other factors such as fuller employment, overtime working, and the extension of systems of payment by results.§

### PRINCIPAL CHANGES IN 1943.

Rates of wages were increased, in 1943, in most of the indus-tries for which information is available. Particulars are given below of the changes in some of the principal industries and ervices :

Agriculture .- The minimum rate for ordinary labourers in England and Wales was raised in December from 60s. to 65s. a week, and the higher rates fixed in some districts for men tending animals were raised by 6s. The minimum rates for women were raised in nearly all districts, usually to 48s. a week the amount of increase in most cases being 3s. a week. The minimum rates for youths, boys and girls were also increased. In Northern Ireland, the statutory minimum rates for men were raised by 3s. a week, with smaller increases for youths and boys. No changes in the statutory minimum rates of wages in Scotland had taken place up to the end of the year.

Mining and Quarrying .- There was no general change in rates of wages in the coal mining industry during 1943. Minimum rates of wages for youths and boys employed in and about coal mines, ranging from 32s. a week at 14 years to 62s. a week at  $20\frac{1}{2}$  years for underground workers and from 27s. 6d. to 55s. a week for surface workers, were established by an award of the National Tribunal under the Conciliation Scheme for the industry, but in most areas the rates already paid to youths and boys under district agreements exceeded these minima, and the award therefore resulted in increases in a relatively small number of cases. The operation of the sliding scales, under which the percentage additions to basis rates of wages are adjusted periodically in accordance with fluctuations in the proceeds of the industry, resulted in a small net increase in wage rates in Leicestershire and a small net decrease in Warwickshire. In

\* These figures exclude persons who were classified as unsuitable for ordinary

employment. † The figures for 1943 are averages of those for only four dates, at quarterly

‡ The statistics are exclusive of changes affecting agricultural w <sup>‡</sup> The statistics are exclusive of changes affecting agricultural workers, Govern-ment employees, domestic servants, shop assistants and clerks. They relate to rates of wages for a full week, and do not take account of variations in actual earnings resulting from other factors, such as changes in the state of em-ployment or in weekly working hours. The changes reported are mainly those arranged by organisations of employers and workers. Changes arranged by indi-vidual employers and affecting unorganised groups of workpeople are not, in most cases, reported to the Department. § Some particulars of the increases in average earnings between October, 1938. July, 1940, July, 1941. January and July, 1942, and January, 1943,were given in the issue of this GAZETTE for June, 1943.

### January, 1944.

three other districts increases and decreases of equal amounts took place during the year under similar sliding scales. Under scheme by which a bonus is payable in each district in which the output of coal exceeds a specified standard, bonuses were paid in some districts, ranging in the case of men from 3d. to 2s. a shift, for varying periods during the year. Roadstone quarry workers were granted a good timekeeping bonus of  $\frac{1}{2}$ s, a week and an increase of  $\frac{1}{2}$ d, an hour in war bonus. On the other hand, there were slight net decreases in the flat-rate additions to the wages of iron miners in most districts.

Chemical, Brick, etc., Industries .- In the drug and fine chemical industry, the minimum time rates were increased by 4s. a week for men, 3s. a week for women, 4s. a week for youths and girls 18 and under 21 years, and 3s. for boys and girls under 18 years In the manufacture of soap, candles and edible fats there was an increase of 2s. a week in the war allowances of all classes f workpeople employed. Men and women employed in paint, colour and varnish manufacture received an advance of 3s. 6d. a week, with smaller increases for younger workers. Increases were granted also to workers engaged in the manufacture of

Metal, Engineering, etc., Industries.-In the iron and steel industry, the operation of agreements under which wage rates Trade Joint Industrial Council adopted minimum basic rates of 1s. 61d. an hour for journeymen, 101d. an hour for journey-women and smaller amounts for male and female labourers. are adjusted periodically in accordance with movements of the fficial cost-of-living index resulted in slight increases in some These rates, which are supplemented by current cost-of-living months and in decreases in others, the net change for the year bonuses, resulted in increases of varying amounts in some being a decrease of 0.8d. a shift for men and 0.6d. or 0.4d. a districts not already covered by district agreements with more shift for youths and boys in most districts. In the engineering favourable terms. Increases in rates of wages in the furniture and allied industries, an award of the National Arbitration Tribunal in March, 1943, provided that the basic rates and national bonus for men should be adjusted by the transference trade were also made in certain districts in which wage movements follow those in the building industry. of 20s. a week from the bonus to the basic rates, and, in the case Paper, Printing, etc., Industries .- Workpeople engaged in the of time-workers only, by the addition of 6s. a week to the bonus, production of London morning, evening and Sunday newssubject to modification in some cases in which the rates already papers, with basic wages not exceeding £10 10s. a week, were paid, inclusive of bonuses, were in excess of the recognised granted increases in war bonus ranging, according to the amount listrict rates. For men employed on systems of payment by of the basic wage, from 10s. to 15s. a week for men and from 5s. results the award provided that the piece-work prices, and bonus or basis times, should be such as would enable a workman of to 10s. a week for women. In other branches of the printing and bookbinding industry there were general increases for men and women of 7s. 6d. and 6s. 6d. a week, respectively. In a number average ability to earn (exclusive of the national bonus) at least  $27\frac{1}{2}$  per cent. over the new basic time rates (i.e., the old rates of towns, additional increases in minimum rates of varying plus 20s. a week) instead of 25 per cent. over the old basic time amounts resulted from revisions of the schemes under which the rates as provided by an agreement of 1931. There were consedifferent localities are allocated to grades for wages purposes. quential adjustments in the rates of wages of youths and boys, Improved scales of wage rates were adopted for apprentices and and in those of women engaged on men's work. Further increase increases in rates were granted to other juvenile workers. The were also granted to boys by the raising of the percentages by which juvenile rates are related to the rate of skilled fitters. In minimum rates of wages fixed under the Trade Boards Acts for paper bag workers in Great Britain and for paper box workers in railway workshops the war bonus of men employed by main-line companies was raised by 4s. 6d. a week. In the shipbuilding and ship-repairing industries there were increases of 6s. a week Northern Ireland were raised during the year. Building and Contracting .- In the building industry there were increases of 1d. an hour for craftsmen and <sup>3</sup>/<sub>4</sub>d. an hour for for men, and for women carrying out men's duties in full, and of smaller amounts for younger workers. Other industries in which labourers in England and Wales (except in the Liverpool and rates of wages were increased included tinplate manufacture, Birkenhead area) and in Northern Ireland, with an additional heating, ventilating and domestic engineering, road vehicle increase of <sup>1</sup>/<sub>2</sub>d. an hour for painters and french polishers in London; in Scotland, the increase for both craftsmen and labourers was 1d. an hour. Men employed in civil engineering contracting were granted increases of  $\frac{3}{4}d$ . an hour in the London repairing, the light castings industry, electrical cable manuacture, the stamped and pressed metal wares trade, the hollowware trade, and the cutlery trade. area and 1d. an hour elsewhere in Great Britain. The basic Textiles .- In the preparing and spinning departments of the rates of journeymen electricians employed by electrical contractors were raised by <sup>3</sup>d. an hour in England (excluding London), Wales and Northern Ireland and by 1d. an hour in

cotton industry, flat-rate increases of 3s. a week for operatives in adult occupations and 2s. in juvenile occupations, which had been granted in November, 1942, were raised by 2s. a week for Scotland adult occupations and 1s. a week for juvenile occupations in January, 1943.\* In the manufacturing section of the industry an increase of 5s. a week was granted in January, 1943, to weavers and most other classes of operatives, with rather larger Gas, Electricity and Water Supply .- Men employed in the gas industry were granted an increase of 1d. an hour or 8d. a shift and those in the electricity supply industry received increases in war bonus amounting to 1d. an hour. There was an advance of increases for enginemen, firemen and some other classes." 2s. 6d. a week for men employed in waterworks undertakings in Minimum rates of 48s. or 55s. a week were also adopted for most districts of England. weavers running a full complement of looms, according to the Transport Industries .- Railway workers in Great Britain system of weaving. In the textile bleaching, dyeing and finishing received increases of 4s. 6d. a week for men and women and industry flat-rate increases were granted, in January, of 5s. a 2s. 3d. a week for juniors. In the road haulage industry the week for men and 3s. a week for women, followed later in the year by slight net decreases in wage rates (about one-half of 1 per cent, in Yorkshire and 4d, a week for men and 2d, a week statutory minimum rates of remuneration for men were advanced by 2s. 6d., 3s. or 3s. 6d. a week, in different areas, with increases for women in Lancashire and Scotland) under the operation of of half these amounts for younger workers. Men employed in cost-of-living sliding scales. Increases were also granted in the tramway and trolley and motor omnibus undertakings in the wool textile and hosiery industries in Scotland, the Macclesfield London area and various provincial areas were granted increases in war wage of 4s. 6d. a week or  $1\frac{1}{2}d$ . an hour, with smaller increases for women not qualified to receive the full man's silk industry, the lace industry, the flax and hemp industry other than in Northern Ireland, the jute industry, the manufacture of rate and for juveniles. In the merchant navy, the adoption, rope, twine and net, and the manufacture of linen and cotton in February, of revised scales of pay resulted in increases andkerchiefs and household goods and linen piece goods in ranging, in most cases, from 5s. to £4 a month or 4s. to 18s. a Northern Ireland. week for officers and from 8s. 9d. to £2 7s. 6d. a month or 3s. to Clothing Industries .- The minimum time rates fixed under the 10s. 11d. a week for ratings. Additional increases of various Trade Boards Acts for laundry workers were raised by 1d. an amounts were later granted to the crews of some small foreignhour for both men and women in Great Britain and by 2<sup>1</sup>/<sub>2</sub>d. an going vessels, and to the catering department staff on home trade cargo vessels.

hour for men and 13d. an hour for women in Northern Ireland, younger workers receiving smaller increases. For workpeople employed in the boot and shoe repairing trade, the Trade Board minimum time rates were raised by 3s. a week for adults and by smaller amounts for juveniles. There were also increases in the statutory minimum rates in the retail bespoke tailoring and the dressmaking and women's light clothing trades in Northern Ireland.

Food, Drink and Tobacco Industries .- In the flour milling industry, the war supplements for men and women in most occupations were advanced by 3s. a week. The statutory minimum rates fixed under the Trade Boards Acts for men and \* By an agreement made at the end of 1943, further increases of 4s. a week for adult occupations and 2s. a week for juvenile occupations are to take effect in the cotton industry in January, 1944.

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women employed in bakeries were raised by 1d. an hour in England and Wales, by 4s. or 2s. a week in Scotland and by various amounts in Northern Ireland. Other increases in the wage rates of bakers took effect in some districts under the provisions of voluntary agreements. The operation of a cost-of-living sliding scale in the tobacco industry resulted in a slight net decrease in the minimum rates fixed under the Trade Boards Acts, but this decrease was more than counterbalanced by an increase arising from a modification of the sliding scale, the net increase in the year being 3s. 2d. a week for men and 1s.  $10\frac{1}{2}$ d. a week for women and juveniles. Increases in rates of wages were also granted in beet sugar manufacture, seed crushing and compound and provender manufacture, the corn trade, sugar confectionery, cocoa and chocolate manufacture and food preserving, aerated waters manufacture and brewing in some areas.

Woodworking, etc.-In the vehicle building industry (carriages, carts, etc.), the war bonus for men was increased by approximately 2d. an hour. There were increases of 1d. an hour for men and  $\frac{1}{2}d$ . an hour for women and juveniles employed in the home-grown timber trade in England and Wales, and increases usually of 1d. an hour for men employed in millsawing and packing case making in some districts. The British Furniture

Distributive Trades.-The minimum rates of wages agreed upon by the Joint Industrial Councils for the retail distribution of meat and other food, drapery, clothing and footwear, furniture, etc., in England and Wales were raised by 4s. a week for men and 3s. a week for women, and those for the retail distribution of books, stationery, newspapers, tobacco, etc., by 3s. a week for men and 2s. a week for women. There were increases of 4s. 6d. a week for men and 3s. a week for women in the Scottish retail grocery trade. In the wholesale grocery and provisions trade in England and Wales, the minimum rates were raised by 5s. a week for men and 3s. a week for women. There was a general advance of 4s. a week in the rates of men and women employed by wholesale and retail co-operative societies. The

minimum rates fixed by the Trade Boards for milk distribution were also increased

Government Employees.-In Government engineering and shipbuilding establishments there were changes in the rates of wages of men paid on an engineering basis similar to those in the engineering industry generally. In the case of Government non-industrial employees, the existing bonus for those in receipt of salaries up to £250 a year was increased for men and women by 5s. 6d. a week, while that on salaries over £250 and up to £500 was increased by 11s. 6d. for men and by 9s. 6d. for women For those with a remuneration of over £500 and up to £850 a bonus was granted, for the first time, of 19s. a week for men and 15s. 6d. for women. Increases in bonus were also granted to younger employees.

Other Industries and Services .- Manual workers in the nontrading departments of local authorities in most areas were granted increases of varying amounts. Other branches of industry in which rates of wages were increased included cast stone and cast concrete products manufacture, leather goods manufacture, cotton waste and general waste reclamation, rubber manufacture and reclamation, and cinemas in many areas.

#### INDUSTRIES IN WHICH THERE WAS NO GENERAL CHANGE IN 1943.

In the coal mining industry there was no general change in the rates of wages of adult workers, and the scale of minimum weekly wages for youths and boys which was introduced during the year had little effect upon the actual amount of remuneration. Among the more important other industries or branches of industry in which no change took place during 1943 in the general level of rates of wages were the manufacture of heavy chemicals. pottery manufacture, cement manufacture, the tin-box industry, the woollen and worsted industry in the West Riding of Yorkshire and the West of England, hosiery manufacture in the Midlands, the linen industry in Northern Ireland, boot and shoe manufacture, most of the clothing trades (tailoring, dressmaking, millinery, etc.) in Great Britain, coopering, paper manufacture, leather tanning, and dock labour. In the en-gineering industry, the standard rates of wages of most classes of female workers remained unchanged.

The rates of wages of over 30,000 workpeople were affected by two or more changes during the year, which left the general level of wages the same at the end as at the beginning of the year. The principal classes of workpeople included in this total were coal miners in the Cannock Chase, South Derbyshire and Somerset districts, and iron puddlers and iron and steel millmen in the Midlands.

#### CHANGES IN ACTUAL EARNINGS.

The particulars given above relate only to increases in rates of wages for a full normal week, and do not take account of increases in actual earnings resulting from fuller employment longer working hours, the extension of night-shift working and of systems of payment by results, and the transference of workpeople from relatively low-paid to higher-paid occupations and industries. Statistics showing the changes in average weekly earnings in a large number of industries between October, 1938, and January, 1943, were published in the issue of this GAZETTE for June, 1943.

CHANGES IN RATES OF WAGES IN THE YEARS 1929-1943.

The following Table shows the approximate numbers of workpeople, in the industries and services for which detailed statistics are available,\* whose rates of wages were increased or reduced (so far as reported) in each of the past fifteen years, and the net amount of increase or decrease in their weekly rates of wages

		separate ]	te number of individuals† affected by	Amount o	Estimated Net Weekly Amount of Change in Rates of Wages.			
Year		N et Increases.	Net Decreases.	Increases.	Decreases.	Decrease () in Rates of Wages of the Workpeople affected.		
1936 1937 1938 1939 940 941 941 942		142,000 768,000 47,000 33,500 1,344,000 2,366,500 4,062,400 5,161,200 2,381,500 5,655,000 8,040,000 8,185,000 6,447,000 6,200,000	917,000 1,100,000 3,010,000 1,949,000 85,500 49,600 800 49,600 322,200 65,800 	£ 12,900 59,500 5,150 2,600 17,250 95,500 198,900 493,075 788,250 262,100 939,900 2,213,000 2,120,000 1,615,200 1,354,000	£ 91,700 116,100 406,300 251,800 82,500 4,000 6,800 175 1,350 18,800 8,500  50 3,000	$\begin{array}{c} \pounds \\ - & 78,800 \\ - & 56,600 \\ - & 401,150 \\ - & 249,200 \\ - & 65,250 \\ + & 192,100 \\ + & 192,100 \\ + & 492,900 \\ + & 786,900 \\ + & 243,300 \\ + & 243,300 \\ + & 243,300 \\ + & 2,120,000 \\ + & 2,120,000 \\ + & 1,615,150 \\ + & 1,351,000 \end{array}$		

In view of the limitations to which attention has been drawn above,\* and especially of the fact that certain large groups of workpeople (notably agricultural workers) are not covered by stics, the figures in this Table should not be regarded affording more than a general indication of the movement in rates of wages in any year in comparison with that in other years, and special significance should not be attached to small

See foot note 1 in the second column on page 6.
 † In addition to the workpeople for whom figures are given in this Table, there were considerable numbers in most years (other than 1940 and 1941) whose wage rates during the year were increased and reduced by equal amounts.
 ‡ The figures given for 1943 are preliminary and subject to revision.

differences in the amount of change as between one year and another. The figures indicate, however, that the amounts of increase in weekly rates of wages in each year during the war have been much greater than in any previous year in the period covered by the Table.

#### HOURS OF LABOUR.

There were few changes, during 1943, in the hours constituting a normal week's work. In agriculture there were reductions in a few counties in England and Wales in the number of hours per week beyond which overtime rates become payable. Revised hours of duty, involving reductions in some cases, were agreed upon for men in the catering department of the merchant navy and for deck and engine-room staffs on home-trade cargo vessels. No other important changes were reported.

The following Table shows the number of workpeople, in the industries for which statistics are compiled, \* whose hours were reported as changed in each of the past fifteen years, and the aggregate net amount of the change. The figures do not include changes in the hours of agricultural workers, referred to above.

Year.		Approximate Num whose Hours of	Approximate Number of Workpeople whose Hours of Labour, were		
		Increased.	Reduced.	- Increase (+) or Decrease () in Weekly Hours.	
1929 1930 1931 1932 1933 1934 1935 1936 1937 1938 1939 1940 1941		$\begin{array}{r} 4,050\\ 13,175\\ 294,000\\ 6,000\\ 2,500\\ 520\\ 2,450\\ 600\\ 1,500\\ 1,950\\ \hline \\ 1,200\\ 1,500\\ \end{array}$	1,050 349,225 111,000 3,750 12,500 5,000 43,700 160,600 390,650 166,650 380,000 144,800 144,800 150	$\begin{array}{rrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrr$	
1942 1943		4,100 1,500	15,000	$\begin{array}{r} + & 1,500 \\ + & 13,150 \\ - & 73,500 \end{array}$	

The comparatively large numbers affected in the years 1930 and 1931 consisted mainly of coal miners. In 1937 the work-people affected were mainly printers, coal miners and flour millers, in 1938 mainly boot and shoe operatives, and in 1939 and 1940 mainly juvenile workers under 16 years of age employed in a large number of industries.

#### COST OF LIVING.

The general level of working-class cost of living showed little variation during 1943. At the beginning of each of the first three months of the year the official cost-of-living index figure stood at 99 per cent. above the level of July, 1914. During the next six months it fluctuated between 98 and 100 per cent., but in the last quarter of the year it remained unchanged at 99 per cent. above the level of July, 1914. The continued steadiness of the index was due to the main-

tenance of the policy, announced by the Chancellor of the Exchequer in his Budget statement of 1941, of controlling retail prices and subsidising essential goods and services with a view to stabilising the cost of living, apart from minor seasonal

The following Table shows, for 1st September, 1939, and for each month in 1943, the figures for each of the five main groups of items included within the scope of the cost-of-living index :-

Average Percentage Increases in Retail Prices, Rents, etc., over the legisl of Tailor 101.

Date	Food	Rent (including Rates)	Clothing	Fuel and Light	Other Items included	All Items included
1939. 1st September 1943.	38	62	108	82	79	55
1st January 1st February 1st March 1st April 1st July 1st July 31st July 1st September 1st November 1st December	64 64 65 65 65 65 66 66 86 86 86 86 86 86 86 86 86 86 86	*******	270 265 260 255 250-255 250 245-250 245-250 245 240-245 240-245 240-245 240-245	144 144 144 144 144 144 144 144 144 144	168 168 168 186 186 186 186 186 191 191 191 191	99 99 98 99 98 100 99 98 99 99 99 99
1944. Ist January	68	64	240-245	144	191	1199)

There were increases, during 1943, in the prices of certain articles of food, and of some articles in the "other items" group, which raised the index figures for these two groups. On the other hand, there was a decline in the average level of prices of clothing, due to the increased proportions of "utility" goods on sale. The index figures for rent and for the fuel and light

group remained unchanged throughout the year. Of the rise of 44 points between 1st September, 1939, and 1st January, 1944, the increases in the taxes on sugar, tobacco and cigarettes and matches account for about  $4\frac{1}{2}$  points; and approximately three-fourths of a point is due to increases in prices resulting from the Purchase Tax.†

Food.-At 1st January, 1943, the average level of retail prices \* See footnote ‡ in the second column on page 6. † Of the commodities of which account is taken in the cost-of-living index, non-utility clothing (including clothing materials and adults' footwear), domestic ironmongery and pottery were still subject to Purchase Tax at ist January, 1944

January, 1944.

of the articles of food included within the scope of these statistics was 64 per cent. above the level of July, 1914, as compared with 38 per cent. at 1st September, 1939. As a result of an increase in the prices of tea, the figure rose by 1st March to 65 per cent. above the level of 1914. There was a further rise of 3 points at 1st July in consequence of the seasonal increase in the prices f potatoes, but with later reductions in the prices of potatoes the percentage increase over the level of 1914 fell to 66 at 1st September. At 1st October the percentage rose again to 68, nainly as the result of an increase in the price of sugar; since hat date the figure has remained unchanged. The following Table shows the average retail prices at 1st January, 1944, in comparison with those a year earlier and at the outbreak of the war :----

Article	otherwise	Price (per l e indicated) arest {d. at	Average Percentage Increase or Decrease (		
	1st Sept., 1939	1st Jan., 1943	1st Jan., 1944	1st Sept., 1939	1st <sup>*</sup> Jan., 1943
	s. d.	s. d.	s. d.	Per cent.	Per cent.
Beef, British— Ribs Thin Flank	1 2 <del>1</del> 0 7 <sup>1</sup> / <sub>2</sub>	1 38 0 98	1 3ª 0 9ª	11 27	1999. 1999.
Beef, Chilled or Frozen- Ribs Thin Flank	0 91 0 42	$\begin{array}{ccc}1&1\\0&6\end{array}$	1 1 0 6	35 23	i
Mutton, British- Legs Breast	$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	$ \begin{array}{cccc} 1 & 5\frac{1}{2} \\ 0 & 8 \end{array} $	$     \begin{array}{ccc}       1 & 5\frac{1}{2} \\       0 & 8     \end{array}   $	13 8	
Mutton, Frozen- Legs Breast Bacon* Fish	0 10 <del>1</del> 0 4 1 3	1 0 0 4 1 10 <del>1</del>	1 0. 0 4 1 10	16  50 26	
Flour per 6 lbs. Bread per 4 lbs. Tea	0 11 0 8 2 4 0 3 0 6 2	$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	50 26 29 9 21 32 33	2 13 33
Milk per quart	0 61	0 9	0 4 0 9	33	
Butter Fresh Salt Cheese	$ \begin{array}{c} 1 & 4\frac{1}{2} \\ 1 & 3\frac{1}{2} \\ 0 & 10 \end{array} \} $	1 8 1 1	1 8 1 1	$\Big\{ \begin{array}{c} 21 \\ 31 \\ 30 \end{array} \Big.$	}
Margarine— Special Standard	} 0 611	0 9 0 5 0 2 0 1 <sup>2</sup>	0 9 0 5 0 2 0 1 <sup>3</sup>	} 12	in the second
Eggs (fresh)‡ each Potatoes per 7 lbs*	$\begin{array}{c} & \\ & \\ & \\ & \\ & \\ & \\ & \\ & \\ & \\ & $	0 9 0 5 0 2 0 1 <sup>3</sup> 0 6 <sup>3</sup>	0 9 0 5 0 2 0 1 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4	} 1 5	20.000 10.000 10.000

Throughout 1943 the prices of all the articles of food included in the above Table were controlled by the Ministry of Food, and the only material changes in prices during the year were increases in the prices of tea and sugar, and slight reductions in the prices of some kinds of fish. The maximum price of tea was raised by 4d. per lb. towards the end of January, and the maximum tice of sugar to domestic consumers was increased by 1d. per during September. On the other hand, there were reductions ranging from 1d. to 21d. per lb., during June, in the maximum ittle change in the prices of the other articles of food shown in the Table, apart from seasonal variations in the prices of milk

and potatoes. Rent .- The rents of working-class dwellings remained subject o the control of the Rent Restrictions Acts, and the average level of such rents (including local rates) was practically station-ary throughout 1943, being about 64 per cent. higher than in July, 1914, and about 1 per cent. above the average level of September, 1939. The rise of 1 per cent. since that date is wholly due to increases in local rates in some districts.

Clothing.—The downward movement in the average prices of working-class clothing and clothing materials, which began in the second half of 1942, continued throughout 1943, the average 1,530,000 in 1942. Principal Disputes in 1943 .- There was no dispute of outstanding importance during 1943, and the great majority of the stoppages involved only small numbers of workpeople. level of prices being progressively affected during the year by increasing sales of "utility" clothing and materials at prices, controlled by Orders made by the Board of Trade, appreciably one-half of all the stoppages reported, and of the aggregate loss in working days involved, occurred in the coal ower on the whole than those of non-utility goods of correspondmining industry. The principal disputes in this industry occurred in the later months of the year. During September there was a stoppage of work at collieries in Nottinghamshire, ing quality. This difference in price levels was partly due to the fact that "utility" clothing and materials are exempt from Purchase Tax, which is still charged on other clothing, except in protest against the imprisonment of a surface worker who that for young children. During the year there was little change, on the whole, in the level of prices of either "utility" or had failed to comply with a direction to work underground, which involved some 24,000 workpeople and a loss of about "non-utility" goods. Allowing for the increase in the sales of "utility" goods, the returns collected by the Department indicate that at 1st January, 1944, the average level of prices of working-80,000 working days. Later in the same month and in the first few days of October a stoppage, involving about 10,000 workpeople and some 45,000 working days, occurred at collieries in Lanarkshire, East Dumbartonshire, and West Stirlingshire, in protest against the arrest of a number of men who had failed class clothing generally was about 7 to 8 per cent. lower than on 1st January, 1943. The average decrease during the year was about 3 per cent. for men's suits and overcoats, about 8 to pay fines imposed in respect of an earlier stoppage. Some 7,500 workpeople at collieries in the Amman and Swansea per cent. for woollen materials, underclothing and hosiery, bout 14 per cent. for cotton materials and hosiery, and about Valleys were involved in a stoppage of work during the second half of October, on a question of the wages of youths, in which about 35,000 working days were lost. A protracted stoppage which began at the end of October, on a question of per cent. for boots and shoes. Fuel and Light.—There was very little change in the average levels of the prices of coal and of gas during 1943. Prices of lamp oil increased, on the average, by about 6 per cent. during the year; on the other hand, the average price of common the wages of a number of men at a Yorkshire colliery, accounted for the loss of nearly 55,000 working days, although only about paraffin wax candles declined, as a result of an Order made by •Disputes involving less than ten workpeople, and those which lasted less than one day, are omitted from the statistics, except when the aggregate duration (i.e. the Board of Trade during November reducing the maximum mitted price by 1d. per lb., and at the end of the year the

Perinitted price by 1d. per 1D., and at the end of the year the \* The description of bacon specified for quotation is streaky, but where this kind was seldom being sold the returns relate to another kind, locally representative. † This figure is an average calculated from the prices of various brands of margarine on sale at 1st September, 1939. ‡ Of the two prices shown for eggs at 1st January, 1943, and at 1st January, 1944, the higher price at each date was for large eggs (in Ministry of Food category I) and the lower price for small eggs (in category II). At 1st September, 1939, the average price for eggs, as shown by the returns received, was between 1<sup>a</sup>d. and 2d.

average price was about 10 per cent. lower than at 1st January, 1943. The average price of matches remained unchanged throughout the year.

Miscellaneous Other Items .- Among the items included in this group, the most marked changes in retail prices during 1943 were in respect of tobacco and cigarettes and of soap. The prices of tobacco and cigarettes rose by about 17 per cent. during April in consequence of the substantial increase in the rates of duty imposed by the Budget ; those of household soap rose by about 19 per cent. mainly as a result of an Order by the Minister of Food increasing the maximum retail prices of most hard soaps by 1d. per 1b. from 29th August. There were slight increases in the prices of soda and of domestic ironmongery and brushes during the year, but a small reduction, on average, in the prices of pottery. Changes in the prices of newspapers and in fares were relatively unimportant.

Comparison with previous years .- The following Table compares the averages of the percentage increases recorded for the beginning of each of the twelve months of 1943 with the corresponding averages for each of the previous fourteen years:-

Average Percentage Increase over the level of July, 1914.

Ye	ar.	Food.	Rent (including Rates).	Clothing.	Fuel and Light.	Other Items included.	All Items included.
929 930 931 932 933 934 935 936 937 938 937 938 939 940 941 942 943		54 31 26 20 22 25 39 40 1 64 68 61 66	521 554 554 556 579 590 662 634 64 64	118 111 96 89 84 86 87 89 102 109 114 185 269 299 251	71 72 74 72 70 70 70 70 74 78 81 84 110 127 135 144	80 77 75 73 72 72 70 70 74 75 75 70 74 75 108 127 155 182	64 58 471 44 40 41 43 47 54 56 84 99 100 99

It should be noted that the foregoing figures are designed to indicate the average percentage increase in the cost of main-taining unchanged the standard of living prevailing among working-class households at July, 1914, no allowance being made for any changes in the standard of living since that date or for any economies or readjustments in consumption and expenditure resulting from the war.

#### TRADE DISPUTES.\*

The number of disputes involving stoppages of work, reported to the Department as having begun in 1943 in the United Kingdom, was 1,775, as compared with 1,303 in the previous year. The great majority of the stoppages affected only indi-vidual establishments and were of short duration.

The number of workpeople directly involved (i.e., on strike or locked out) in disputes in progress in 1943 was about 455,000, while about 104,000 were indirectly involved (*i.e.*, thrown out of work at the establishments where the disputes occurred, but not themselves parties to the disputes). The total number of workpeople involved, either directly or indirectly, in all disputes which were in progress in 1943 was thus about 559,000,† as compared with about 457,000† in 1942.

The aggregate number of working days lost on account of disputes, at the establishments where the disputes occurred, s estimated at about 1,810,000 in 1943, compared with about

number of workpeople multiplied by number of working days, allowing for work-people replaced by others, etc.) exceeded 100 days. The figures given for 1943 are preliminary and subject to revision. † Some workpeople, chiefly in the coal mining industry, were involved in more than one stoppage in the year, and have therefore been counted more than once in the year's total. The *net* number of individuals involved in stoppages in progress during the year was approximately 411,000 in 1943, compared with approximately 338,000 in 1942. For coal mining alone the corresponding totals were approximately 178,000 in 1943 and 153,000 in 1942.

2,000 workpeople were involved. Two disputes began in November on questions of wages, each involving some 12,500 men at various pits in Lancashire: approximately 85,000 working days were lost in the first of these stoppages and

working days were lost in the first of these stoppages and about 50,000 working days in the second. The metal, engineering and shipbuilding industries accounted for approximately one-third of the total number of stoppages in 1943, and about the same proportion of the aggregate number of working days lost in that year. Nearly 7,000 engineering operatives were involved in a stoppage of work at Barrow-in-Furness, in September, arising from a dispute as to the inter-pretation of an award of the National Arbitration Tribunal, in which nearly 100,000 working days were lost. At the end of October and during the first week in November nearly 90,000 working days were lost by some 16,000 engineering operatives who ceased work at certain establishments in the West of Scotland in objection to a recently negotiated agreement re-Scotland in objection to a recently negotiated agreement respecting the wages of women workers.

In the transport industry, nearly 50,000 working days were lost in a stoppage of work involving about 12,000 working days were road transport workers in various parts of England during the latter half of May, arising from dissatisfaction on the part of the workpeople with the rejection by a Special Tribunal of an application for increased wages. In the third week of August some 16,000 port workers at Liverpool and Birkenhead were involved in a loss of over 55,000 working days through ceasing work in sympathy with men who had been suspended for refusing to work overtime.

In the following Table the disputes involving stoppages of work in 1943 are classified by industry, and corresponding figures are given for 1942\* :--

1.1.1		1943.	N. L.		1942.	
Industry Group.	Number of Disputes beginning in 1943.	Number of Work- people involved in all Disputes in progress.†	Aggregate Duration in Working Days of all Disputes in progress.	Number of Disputes beginning in 1942.	Number of Work- people involved in all Disputes in progress.	Aggregate Duration in Working Days of all Disputes in progress.
Fishing Coal Mining Other Mining and	3 835	1,700 295,000†	14,000 890,000	526	252,000†	840,000
Quarrying Brick, Pottery, Glass, Chemical,	19	1,700	3,000	29	4,600	22,000
etc Engineering Shipbuilding Iron and Steel and	30 287 197	1,600 120,000 32,000	4,000 437,000 137,000	39 233 111	5,500 82,000 42,000	10,000 283,000 192,000
Other Metal Textile Clothing Food, Drink and	128 51 22	18,000 6,100 3,100	60,000 17,000 7,000	132 47 13	18,200 9,600 5,100	51,000 26,000 19,000
Tobacco Woodworking,	17	8,800	27,000	12	2,000	4,000
Furniture, etc. Building, Public Works Contrac-	4	700	1,000	8	1,700	6,000
ting Transport Commerce, Distri-	71 68	13,200 53,600	25,000 180,000	66 51	13,400 15,600	29,000 35,000
bution and Finance All Other Indus-	.8	500	1,000	8	2,000	3,000
tries	35	3,000	7,000	28	3,300	7,000
Total	1,775	559,000†	1,810,000	1,303	457,000†	1,527,000

Of the total numbers of workpeople shown above as involved in all disputes which were in progress in the two years, approxi-mately 104,000 in 1943 and 107,000 in 1942 were only indirectly involved (i.e., thrown out of work at the establishments affected, but not themselves parties to the disputes).

Summary for 1929-1943.—In the following Table comparable figures are given for each of the past fifteen years\*:—

Disputes beginning in Year. 431 422 420 389	Directly. 493,000 286,000 424,000 337,000	Indirectly. 40,000 21,000 66,000	Total. 533,000 307,000 490,000	Days of all Dis- putes in progress during Year. 8,290,000 4,400,000 6,980,000
422 420 389	286,000 424,000	21,000 66,000	307,000 490,000	4,400,000
357 471 553 818 1,129 875 940 922 1,251	114,000 109,000 230,000 241,000 388,000 211,000 246,000 225,000 297,000	42,000 22,000 25,000 41,000 75,000 209,000 63,000 91,000 74,000 - 63,000	379,000 136,000 271,000 316,000 597,000 274,000 337,000 299,000 360,000	6,490,000 1,070,000 1,960,000 1,960,000 3,410,000 1,330,000 1,330,000 1,360,000 940,000 1,680,000
	471 553 818 1,129 875 940 922	471 109,000 553 230,000 818 241,000 1,129 388,000 875 211,000 940 246,000 922 225,000 1,251 297,000 1,303 350,000	471         109,000         25,000           553         230,000         41,000           818         241,000         75,000           1,129         388,000         209,000           875         211,000         63,000           940         -246,000         91,000           922         225,000         74,000           1,303         350,000         107,000	471         109,000         25,000         134,000           553         230,000         41,000         271,000           818         241,000         75,000         316,000           1,129         388,000         209,000         597,000           875         211,000         63,000         274,000           940         246,000         91,000         337,000           922         225,000         74,000         299,000           1,251         297,000         63,000         360,000           1,303         350,000         107,000         457,000

The aggregate number of working days lost through stoppages of work due to industrial disputes in 1943, though larger than that for any of the five preceding years, was equivalent to only a small fraction of one working day per head when averaged over the whole of the wage-earning population. During the last war, the aggregate numbers of working days lost in disputes ranged from about 2,450,000 in 1916 to nearly 5,900,000 in 1918.

\* See footnote \* in second column on page 9. † Workpeople involved in more than one stoppage in any year are counted more than once in the year's total; see note † in second column on page 9. ‡ In addition, about 2,000 workpeople were involved in stoppages which began in 1942 and continued into 1943.

## UNEMPLOYMENT FUND.

The following Table shows, approximately, the receipts and payments of the Unemployment Fund\* in Great Britain for the periods stated

		Thirteen weeks ended			
a star a stall a star and a star	ing of Rate	25th Dec., 1943.	25th Sept., 1943.	26th Dec. 1942.	
(1) GENERAL ACCOUNT. Contributions received from :- Employers Employed persons Exchequer Miscellaneous Receipts	 	£ 5,911,000 5,910,000 5,909,000 374,000	£ 6,018,000 6,018,000 6,018,000 1,902,000	£ 6,255,000 6,255,000 6,256,000	
Total Income	 	18,104,000	19,956,000	97,000 18,863,000	
Benefit	··· ···	654,000 640,000 64,000	621,000 617,000 47,000	787,000 687,000 76,000	
Total Expenditure		1,358,000	1,285,000	1,550,000	
(2) AGRICULTURAL ACCOUNT. Contributions received from : Employers Exchequer Miscellaneous Receipts	 	95,000 94,000 94,000 12,000	157,000 157,000 158,000 69,000	110,000 110,000 110,000 4,000	
Total Income		295,000	541,000	334,000	
Benefit Cost of Administration Miscellaneous Payments	 	6,000 36,000 1,000	1,000 59,000 1,000	10,000 41,000 1,000	
Total Expenditure		43,000	61,000	52,000	

## UNEMPLOYMENT ALLOWANCES.

For the period of thirteen weeks ended 25th December, 1943 expenditure on unemployment allowances (excluding the cost of administration) amounted to approximately £397,000, compared with £415,000 during the thirteen weeks ended 25th, September, 1943, and £545,000 during the thirteen weeks ended 26th December, 1942. Comparison of the figures for the December quarter, 1943, with those for the corresponding quarter of 1942 is affected by the Unemployment Assistance (Determination of Need and Assessment of Needs) (Amendment) Regulations, 1943.†

### EMPLOYMENT OVERSEAS.

#### UNITED STATES OF AMERICA.

According to estimates made by the United States Bureau of the Census, the total number of unemployed persons in the United States of America in September, 1943, was approximately 800,000, compared with 1,000,000 in August, 1943, and 1,700,000 in September, 1942. The figure for September, 1942, includes persons employed on public emergency work projects.

#### AUSTRALIA.

Returns received by the Commonwealth Bureau of Census and Statistics, covering 54 per cent. of the total membership of trade unions and relating to between 20 and 25 per cent. of all wage and salary earners, showed that the percentage of the reporting trade unions who were out of work for three days or more during the specified week in the September quarter, 1943, was 1.1, the same as in the preceding quarter, compared with 1.6 in the third quarter of 1942.

#### CANADA

According to returns received by the Dominion Bureau of Statistics from about 14,000 employers, the total number of workpeople in employment at 1st October in industries other than agriculture and private domestic service was 0.8 per cent. higher than at 1st September, 1943, 3.5 per cent. higher than at 1st October, 1942, and 87.6 per cent. above the average number for the year 1926

Returns rendered by trade unions with a total membership of nearly 474,000 persons showed that the percentage rate of unemployment among their members at the beginning of October, 1943, was 0.3, compared with 0.4 at the beginning of both September and August. The corresponding figure for the beginning of October, 1942, was 0.8.

#### ÉIRE.

The number of persons on the live registers of Employment Exchanges at 25th December was 73,686, compared with 73,231 at 27th November, 1943, and 83, 963 at 26th December, 1942.

#### SWEDEN.

Preliminary information received by the Swedish Social Board from trade unions with a total membership of about 756,000 showed that 3.4 per cent. of their members were unemployed at 31st August, 1943, compared with 3.9 per cent. at 31st July, 1943, and 4.0 per cent. at 31st August, 1942.

• A detailed account of the Fund is presented to Parliament annually (see H.C.33 of Session 1942-43 for the period ended 31st March, 1942). † See the issue of this GAZETTE for August, 1943, page 124.

January, 1944.

## CHANGES IN RATES OF WAGES AND HOURS OF LABOUR IN DECEMBER.

#### Rates of Wages.

The principal group of workpeople affected by changes in rates of wages during December were agricultural workers in England and Wales, whose statutory minimum rates were raised as a result of Orders made by the Agricultural Wages Board. The minimum rate for adult male ordinary labourers was raised from 60s. to 65s. a week, and the higher rates in operation in certain districts for men engaged in tending mimals, and for other specialised classes, were raised by 6s week. For women, the minimum rates were raised in nearly Il districts, usually to 48s. a week, the amount of increase in most cases being 3s. a week. There were also increases of 2s. to 4s. a week in the minimum rates for youths and boys and of 2s. or 3s. a week in those for girls.

Other industries and services in which wage rates were ncreased during December included the road haulage industry, newspaper printing in London, roadstone quarrying, rope, twine and net manufacture, boot and shoe repairing, and the road repairing departments of County Councils in England and

The statutory minimum rates of wages for men employed in the road haulage of goods were raised by 2s. 6d., 3s., or 3s. 6d the rates of wages of coal miners in South Derbyshire and week, in different areas, with increases of half these amounts Warwickshire under the operation of sliding scales based upon for workpeople not entitled to adult rates. Increases of corresthe proceeds of the coal-mining industry. ponding amounts were granted by agreement to horse drivers in the London area and some other districts. Workpeople Output Bonus in Coal Mining.—The amounts of increase in rates of wages quoted above, and the details in the Table below, do not include the bonuses on output in the coal mining industry engaged in the production of London morning, evening and Sunday newspapers were granted increases in war bonus of 10s., referred to on page 14. and 3s. 6d. a week for men, women and juniors respectively, with corresponding increases of 7s. 6d., 6s. 6d. and 3s. a week Hours of Labour. for those employed in the production of the Northern and Scottish editions of London newspapers in Manchester and In the merchant navy, the ordinary hours of duty of catering Glasgow. Roadstone quarry workers in various districts in Great Britain received an increase of  $\frac{1}{2}$ d. an hour. In rope, twine and net manufacture the minimum rates fixed under the department staff were reduced on passenger vessels at sea and in port and on cargo vessels in port. For women and girls employed in agriculture, the weekly number of hours beyond which overtime rates become payable was increased from  $46\frac{1}{2}$ Irade Boards Acts were raised by 1d. an hour for men and omen in Great Britain and by 1d. or 11d. in Northern Ireland. to 48 in Herefordshire. In the boot and shoe repairing trade there was an increase of 3s. a week in the Trade Board minimum rates for adults. The Changes in Wages and Hours in 1943. minimum basis rates for roadmen employed by most County Councils in England and Wales were raised by 5s. a week. Special allowances which are payable to crews of some small A special article dealing with these changes is published on pages 6 to 8.

#### PRINCIPAL CHANGES IN RATES OF WAGES REPORTED DURING DECEMBER.

Industry.	District.	Date from which Change took effect.	Classes of Workpeople.	Particulars of Change. (Decreases in Italics.)
Agriculture	England and Wales do	12 Dec. do.	Men, youths and boys (14 years and over), other than part-time and casual workers and other than those for whom special rates are fixed. Women and girls (14 years and over),	Increases of 5s. a week (60s. to 65s.) in the minimum rate for men in all districts and of 2s. to 4s. in those for youths and boys in most districts. <sup>†</sup> Increases, in most districts, of 3s. a week (45s. to 48s.) in the mini-
	do	do.	other than part-time and casual workers. Part-time and casual workers	mum rate for women 18 years and over and of 2s. or 3s. in those for girls. <sup>†</sup> Minimum hourly rates fixed for all districts, ranging in most cases from 6 <sup>†</sup> d. at 14 years to 1s. 4d. at 21 for male workers and from
	Cambridgeshire and Isle of Ely, Cumber- land and Westmor- land, Herefordshire, Kent, Lincs., Nor- folk, Northumber- land, Surrey, Sussex, Yorks (West Riding),	do.	Stockmen, shepherds, horsemen, tractor drivers and other special classes of male workers.	6d at 14 years to 1s. at 18 and over for female workers.† Increases of 6s. a week in minimum rates for men in all districts and of smaller amounts for youths and boys in certain districts.†
C. 1 M. 1	and Denbighshire and Flintshire.			
Coal Mining	Warwickshire	1 Dec.	Workpeople employed in and about coal mines.	Decrease of 1 per cent. on basis rates, leaving wages 92 per cent. above the basis rates. <sup>1</sup>
	Leicestershire	do.	do	Increase of 0.88 per cent. on basis rates, making wages 86.82 per cent. above the basis rates.
TE AN DA LET	South Derbyshire	do.	do	Decrease of 0.54 per cent. on basis rates, leaving wages 74.63 per cent. above the basis rates.1
Quarrying	Various districts in Great Britain.	25 Nov.	Timeworkers, pieceworkers and shiftworkers employed at lime- stone and igneous rock quarries.	above the basis rates, in the properties of a second properties of a second properties and the properties and the properties after change for men : 1s. 0 and to 1s. 2d. an hour, according to area, plus 4 and a working week (48 hours).§
	Aberdeen and Kemnay Various districts in England.	1 Dec. 1st pay week beginning after 14 Dec.	Granite quarrymen	Increase of $\frac{1}{2}$ d. an hour in war bonus (5 $\frac{1}{2}$ d. to $5\frac{1}{2}$ d.). Increases of $\frac{3}{2}$ d. an hour in war bonus for men, of $\frac{1}{2}$ d. for youths 18 and under 21 years and of $\frac{1}{2}$ d. for boys. Rates after change for men 1s. 1d. to 1s. 4d., according to locality of firm, supplemented in each case by war bonus of 2 $\frac{3}{2}$ d. an hour (ranking for overtime) and a flat war bonus of 1s. 8d. for each day or shift (including Sunday) on which the worker works the full time required of him.
anitary Pipe Manufacture.	Great Britain    (various districts).	Pay day in week beginning 6 Dec.	Timeworkers, pieceworkers and shiftworkers employed in the manufacture of salt-glazed pipes and fittings:	A WINE I A THE THE AMERICAN
			Men, youths and boys 9 / Women and girlso	Additional war bonuses granted of 1d. an hour, or 4s. a normal working week of 48 hours, for men, and of $\frac{1}{2}$ d. an hour or 2s. a week for boys at 15 years rising to $\frac{3}{4}$ d. or 3s. for youths at 20. The additional war bonus for men is not to operate so as to raise the minimum wage above 74s. a week, inclusive of good timekeeping bonus (if any). Additional war bonus granted of $\frac{1}{2}$ d. an hour, or 2s. a normal working week of 48 hours, at 15 years rising to $\frac{3}{2}$ d. or 3s. at 18 and over.

workers, shop assistants and clerks, for which classes the information available is not sufficient to form a basis for statistics. Where information is available, however, details of changes in the wages and hours of these classes are shown in the list of principal changes recorded. The estimates of the effects of the changes on weekly wages are based on normal conditions of employment and do not take into account the effects either of shorttime or of overtime.
 <sup>†</sup> These changes took effect under Orders issued under the Agricultural Wages Regulation Acts (see this GAZETTE for December, 1943, page 166).
 <sup>‡</sup> Flat-rate advances, previously granted in addition to basis rates and percentages, remained unchanged.
 <sup>§</sup> This increase was awarded by the independent chairman of an arbitration tribunal set up under the rules of the National Joint Industrial Council for the Quarrying Industry and is applicable to firms affiliated to the Roadstone Section of the Council. It did not apply to limestone quarryworkers in West Cumberland, South and West Dunham, Portland and certain other districts, where wages are governed by local agreements.
 || The increases applied to employees of firms represented on the National Joint Committee for the Salt-Glazed Ware Industry.

## THE MINISTRY OF LABOUR GAZETTE.

foreign-going vessels were raised from 1s. 6d. to 3s. a day for ordinary seamen and from 3s. to 6s. a day for other deck department ratings. There were also increases in rates of pay for catering department staff on home-trade cargo vessels. classes of workpeople for whom increases were reported were coal miners in Leicestershire, workpeople engaged in salt-glazed and in sanitary ware manufacture, biscuit manufacture and button making, coal carters in several areas, and the employees of many land drainage authorities in England and Wales.

In those industries (excluding agriculture) for which statistics are regularly compiled,\* the changes in rates of wages reported to have come into operation in the United Kingdom during December resulted in an aggregate increase estimated at approximately £60,000 in the weekly full-time wages of nearly 400,000 workpeople and in a decrease estimated at  $\pm 300$  in those of 20,000 workpeople. Of the total increase of  $\pm 60,000$ , about  $\pm 55,000$  was due to arrangements made by joint standing bodies of employers and workers, and most of the remainder was the result of direct negotiations between employers and workpeople or their representatives. The whole of the estimated decrease of £300 was accounted for by slight reductions in

## January, 1944.

## PRINCIPAL CHANGES IN RATES OF WAGES REPORTED DURING DECEMBER-continued.

A State State of the second		A LON PROV		design of the langest		ALL STREET		and the second	
Industry.	District.	Date from which Change took effect.	Classes of Workpeople.	Particulars of Change.	Industry.	District.	Date from which Change took effect.	Classes of Workpeople.	Particulars of Change.
Sanitary Pipe Manufacture.	Swadlincote	Pay day in week beginning 6 Dec.	Timeworkers, pieceworkers and shift- workers employed in sanitary pipe manufacture : Men, youths and boys	Increases in war bonus o i 3s. 6d. a week (19s. to 22s. 6d.) for men and of 2s. to 3s., according to age, for youths and boys. The increase in war bonus for men is not to operate so as to raise the minimum	Newspaper Printing	London Manchester and Glas-	Pay day in week ending 27 Nov.*	Men, women and juniors engaged in the production of London morning, evening and Sunday newspapers, except those in receipt of basic wages exceeding £10 10s. a week. Men, women and juveniles engaged in the production of Northern and	to 7s for apprentices and male and female juniors *
Sanitary Fire Clay Goods Manufacture.	Great Britain (various districts).*	do.	Women and girls Workpeople employed in the manu- facture of sanitary fire clay goods : Men, youths and boys	wage above 74s. a week, inclusive of good time-keeping bonus (if any). Increases in war bonus of 3s. a week (15s. to 18s.) at 18 years and over and of 2s. or 2s. 6d., according to age, at under 18. Additional war bonuses granted of 1d. an hour, or 4s. a normal working week of 48 hours for men, and of +d. an hour or 2s. a	Merchant Navy	gow. Great Britain do	day in Nov.† 1 Dec. do.	Scottish editions of London daily and Sunday newspapers, except those in receipt of weekly wages, inclusive of previous war advances, exceeding £8 18s, a week.	for women in receipt of male journeymen's rates and for women members of the National Union of Journalists, by 6s. 6d. (6s. to 12s. 6d.) for other women and by 3s. (3s. 6d. to 6s. 6d.) for male and female juveniles. <sup>†</sup> Special allowance in respect of such vessels increased by 3s. a day (5s. to 8s.).
			Women and girls	<ul> <li>week for boys at 15 years rising to 2d. or 3s. for youths at 20. The additional war bonus for men is not to operate so as to raise the minimum wage above 74s. a week, inclusive of good timekeeping bonus (if any).</li> <li>Additional war bonus granted of 1d. an hour, or 2s. a normal working week of 48 hours, at 15 years rising to 2d. or 3s. at 18 and over.</li> </ul>	to the part of	do	do.	day workers) on foreign-going two-watch vessels of 2,500 tons gross or under. Stewards, cook-stewards, assistant stewards, assistant cooks (finding	<ul> <li>Special allowance in respect of such vessels increased by 1s. 6d. a day (1s. 6d. to 3s.) for ordinary seamen and by 3s. (3s. to 6s.) for other ratings.</li> <li>Increases of 2s. 11d. a week for stewards and of 4s. 8d. for cookstewards and cooks. Rates after change: stewards and cooks</li> </ul>
Engineering Pressed Folt	Great Britain	1st full pay period after 21 Dec. 31 Dec.	Men employed in federated en- gineering establishments on systems of payment by results. Men, women and juveniles	Week of 48 nours, at 15 years rising to \$d. or 3s. at 18 and over, Guaranteed minimum payment to be the time-workers' base wage plus time-workers' national bonus.† Increaset of 3d. a week for men and of 2d. for women 18 years and	and a second sec	do ,	do.	own food) on home-trade cargo vessels. Catering department staff on passen- ger and cargo vessels in port off articles.	stewards 95s. 8d., cooks 85s. 2d. Rate of 63s. adopted for assistant stewards and assistant cooks. Daily rates of pay increased from 1/30th of monthly sea pay to 1/30th
Rope, Twine and Net Manufacture.	ccertain firms).	22 Dec.	Workpeople paid at time rates	over and juveniles. Minimum time rates after change: men 79s. 5d., women 62s. Increases of 1d. an hour in general minimum time rates for men and for women 18 years and over and of 1d to 1d for wonner workers to	Road Haulage (Goods).	Great Britain	6 Dec.	Drivers (except drivers under 21 years of age of vehicles with carrying capacity of 20 cwt. or less in the London area or 30 cwt. or less elsewhere), mates (all ages)	Statutory minimum rates raised by 2s. 6d. a week in the London and Grade 1 areas and on long distance services. by 3s. in Grade 2 areas
	do Northern Ireland +	do. do.	Workpeople paid at piece rates Workpeople paid at time rates :	Increases of 1d. an hour in piecework basis time rates and of varying amounts in general minimum piece rates.§ Increases of 1d. an hour in general minimum time rates for men and of id. to id. for youths and boys.§ Increases of 1d. or 1id. an hour in general minimum time rates for women 18 years and over and of id. or id. for girls (id. for doffers	and aver have been	CL AND LET ALLOS OF	inis wide bras wide bras ution potercoust transponde	on steam wagons in the London area, foremen, removal packers and porters 21 years and over employed in furniture warehousing	
Textile Bleaching,	do	do. 6 Dec.	Workpeople paid at piece rates	women 18 years and over and of $\frac{1}{2}d$ . or $\frac{4}{2}d$ . for girls ( $\frac{4}{2}d$ . for doffers irrespective of age).§ Increases of 1d. an hour in piecework basis time rates for men and of 1d. or 1 $\frac{1}{2}d$ . for women 18 years and over ( $\frac{3}{2}d$ . for doffers irrespective of age).§ Increase of 2s. 6d. a week. Rates after change: one-horse drivers	and an and a second sec	do	do.	and removing, other road haulage workers 21 years and over, and female workers of the same classes (after 39 weeks' employment). Drivers under 21 years of vehicles with carrying capacity of 20 cwt. or less in the London area or	Statutory minimum rates raised by 1s. 3d. a week in the London and Grade 1 areas and on long distance services, by 1s. 6d., in Grade 2 areas and by 1s. 9d. in Grade 3 areas.
Dyeing, Finishing, etc.	Derbyshire and Yorkshire.	lst full pay period	Men and women	76s., teamsmen 81s., drivers of mechanical vehicles 72s. to 85s., according to carrying capacity of vehicle, statutory attendants and mates 73s. 6d. Increases of 3d. an hour in minimum rate for skilled men and of 1d. for semi-skilled men, labourers and women 21 years and over:	A DE LA DE L	and an and a set of the set of th	anten ditte en antere antere ha 19 ganes anter 191	30 cwt. or less elsewhere, statutory attendants under 18 years, other road haulage workers under 21 years, and female workers of the same classes (after 39 weeks' employment).	
Boot and Shoe Repairing.	Great Britain	after 14 Dec. 22 Dec.	Men, women, youths, boys and girls	increase of 10 per cent. in piece rates. Minimum time rates after change : skilled men 1s. 6d., semi-skilled 1s. 4d., labourers 1s. 2d., women 10d.   Increases of 3s. a week in general minimum time rates for men and women 21 years and over, of 3s. for apprentices 18 and over, of 2s. 6d. for those under 18, of 2s. for learners and other workers		Metropolitan Area of London.	do.	Horse drivers, assistant horse keepers, stablemen and vanguards.	Increase of 2s. 6d. à week for men and of 1s. 3d. for youths and boys employed as vanguards. Rates after change: one-horse drivers 78s. 6d., two-horse drivers 82s. 6d., three-horse drivers 84s. 6d., four-horse drivers 88s. 6d., drivers of 25 cwt. light singles 77s. 6d., drivers of 50 cwt. light pairs 81s. 6d., assistant horse keepers and stablemen 78s. 6d., vanguards—24s. 9d. for youths under 15 years
Baking	Lanarkshire (excluding	23 Aug.¶	Journeymen bakers and confectioners	18 and under 21 and of 1s. 6d. for those under 18; increase of 3s. in guaranteed time-rates for foremen, forewomen and managers. (no change was made in the existing percentage addition of 22 <sup>1</sup> / <sub>2</sub> to general minimum piece rates). <sup>§</sup> Increases of 3s. 6d. a week (16s. 6d. to 20s.) in cost-of-living bonus		Liverpool, Bootle, Birkenhead and Wallasey.	do.	Drivers, etc., of mechanically-pro- pelled vehicles employed on local haulage work (within a radius of 10 miles from Liverpool and Bibliothead Torac Liverpool	rising to 36s. 9d. at 17 and under 18. Increases of 5s. 6d. a week for stand trailermen and of 2s. 6d. for other workers, with proportionate increases in daily rates for casual workers. Rates after change for permanent men, for a normal working week of 48 hours: drivers 74s. 6d. to 90s. 6d., according to
	Glasgow).		and apprentices employed by co-operative societies affiliated to the Lanarkshire Central District Hours and Wages Board of the Co-operative Union Ltd.	for journeymen and of 3s. 6d. for apprentices; special bonus of 5s. a week granted to journeymen. Minimum rate (inclusive of bonuses) for journeymen after change 97s. 6d.		do	do.	Birkenhead Town Halls). Drivers, etc., of mechanically-pro- pelled vehicles employed on jour- ney work (outside above radius).	the current Order of the Road Haulage Central Wages Board). Rates after change for permanent men, for a normal working week of 48 hours: drivers 73s to 90s fed, according to class and capacity
Aerated Waters Manufacture. Biscuit Manufacture.	Northern Ireland Great Britain	23 Dec. 1st pay day of	Men, women, youths, boys and girls Men, women, youths, boys and girls	Increases of 2d. an hour in general minimum time rates for foremen and syrup makers, of 1d. for other men, youths and women 18- years and over, and of $\frac{1}{2}$ d. for boys and girls under 18.§ Increases of $\frac{3}{2}$ d. an hour or 3s. a week in minimum basic rates for men 21 years and over and for women 18 years and over, of $\frac{3}{2}$ d.	The second second	do	do.	Carters	of vehicle, secondmen 77s. 6d. Increases of 2s. 6d. a week for seniors and 1s. 3d. for juniors, with proportional increases in daily rates for casual workers. Rates after change for seniors (permanent men), for a normal working week of 48 hours: one-horse drivers 77s. 6d., teamsmen 83s. 6d.
		week beginning 6 Dec.		men 21 years and over and for women 18 years and over, of §d. or 2s. 6d. for youths 18 and under 21, of $\frac{1}{2}$ d. or 2s. (for a 48-hour week) for boys and girls at 16 and 17 and of $\frac{1}{2}$ d. or 1s. 6d. (for a 44-hour week) at 14 and 15. General minimum time rates for workers engaged on a regular night shift fixed at 15 per cent. above the appropriate hourly rates for day workers. Minimum day work rates after change, at 21 and over : men 63s. plus 10s. war bonus plus 4s. to 15s., according to grade of occupation ; women 38s, plus 8s. plus 4s. or 6s.		Lancashire and Cheshire (except Merseyside and Chester) and the Buxton and High Peak Districts of Derbyshire. Sheffield	10 Dec.	ELSERGE STATE AND A STATE AND A STATE	18 years and over : one-horse drivers 76s., teamsmen 81s.§ Increase of 6s. a week. Rates after change : one-horse drivers 73s. 6d., two-horse drivers 78s. 6d.
- Flour Milling	Great Britain (exclud- ing London).	6 Dec.	Road transport workers	Increases of 2s. 6d., 3s. or 3s. 6d. a week, according to location of mill, for drivers and of 3s. for statutory attendants and mates. Rates after change: drivers of mechanically-driven vehicles up to and including 2 tons carrying capacity 73s. 6d. to 83s. 6d. (according to location of mill); over 2 tons carrying capacity and up to and including 12 tons gross laden weight 80s. 6d. to 91s.,	A Star HANDERS	Bristol	6 Dec.	Drivers of "C" licence vehicles and horse carmen.	after change for men: drivers of mechanically-propelled vehicles 73s. to 90s. 6d., according to capacity or gross laden weight of vehicle, statutory attendants and mates 76s. 6d., one-horse drivers 79s. 6d., two-horse drivers 84s., horse keepers 81s. 6d., stable and foragemen 79s. 6d.
Paper Box	Northern Ireland	31 Dec.	Men, youths and boys	over 12 tons 85s. 6d. to 96s.; statutory attendants and mates 71s. 6d. to 83s. 6d.; horse carmen—pair-horse 75s. 6d. to 83s. 6d., single-horse 72s. 6d. to 79s. 6d.**	Land Drainage Authorities.	England and Wales (various areas). London	1st pay day in Dec. Pay week	Workpeople employed by land drain- age authorities (catchment boards). - Cooks, assistant cooks and second	Increase of 1d. an hour in minimum rates in urban and rural areas and in current rates in the Greater London Area. Minimum rates (inclusive of war bonus) after change: urban areas 1s. 6d. an hour or $\pounds 3$ 12s. a week, rural areas 1s. $5\frac{1}{2}$ d. or $\pounds 3$ 10s.   Increases of 3s. a week in standard rates for cooks and assistant cooks
Manufacture.				Increases of 1s. 6d. to 5s. a week, according to period of employment or age at entry, in general minimum time rates for learners, of 3s. for men who have not served a period of learnership, during 1st year of employment after attaining 21, and of 5s. for other men. Rates after change include: men who have served a period of learnership, after two years' subsequent experience, 77s. 6d., men who have not served a period of learnership, after one year's	Services.	England and Wales (except Cumberland, and Northumberland).	within which 1 Dec. falls. Pay week ending	cooks employed at Civic Restaur- ants. Roadmen employed by County Councils.	and of 2s. 9d. for second cooks. Rates after change: cooks 53s. (for a week of 42-47 hours), assistant cooks 48s., second cooks 42s. 9d. (for a week of 42 hours), plus a cost-of-living bonus of 11s. 9d. a week in each case.
	do	do.	Women and girls	men who have not served a period of learnership, after one year's employment after attaining 21, 56s. 6d.§ Increases of 1s. to 2s. a week, according to period of employment, in general minimum time rates for learners and of 3s. (33s. 6d. to 36s. 6d.) for other workers; increase of §d. an hour (9§d. to 10d.) in piece-work basis time rates; addition to piece rates raised from 25 to 33 <sup>‡</sup> per cent.§		s weré agreed upon on 2r o casual and part-time en l depot men engaged on o	12 Dec. d December aployees and evening pape		e. The amounts of war bonus quoted relate to full-time employees, and visions relate to Saturday night work, to roundsboys and parcel boys, ses are additional to existing merit payments.

\* These increases applied to employees of firms which are affiliated to the British Sanitary Fireclay Association. They did not apply to certain firms at Stoke-on-Trent which follow another agreement. -

† This change was awarded by the National Arbitration Tribunal. Previous to the Award, the guarantee had consisted of the timeworkers' base wage plus the pieceworkers' national bonus (13s. 6d. a week as compared with 21s. 6d. for timeworkers). ‡ Under cost-of-living sliding-scale arrangements.

§ These increases took effect under Orders issued under the Trade Boards Acts. Details of the minimum rates are contained in the Confirming Orders of the Minister of Labour, obtainable from H.M. Stationery Office. || This increase was the result of an award by the National Arbitration Tribunal (Northern Ireland). The award stipulated that nothing therein was to operate to reduce existing rates of remuneration.

¶ These increases were agreed to on 12th December, and made retrospective to the date shown.

\*\* In addition, increases of 6s., 7s. or 7s. 6d. a week were applied to drivers at Andover, Banbury and Plymouth as a result of the up-grading of these localities.

January, 1944.

PRINCIPAL CHANGES IN RATES OF WAGES REPORTED DURING DECEMBER-continued.

increases are additional to existing merit payments. mst pay-day in 1

<sup>‡</sup> These increases took effect as the result of an Order of the Minister of Labour and National Service, giving effect to the proposals of the Road Haulage Central Wages Board. The Order, which applies to road haulage workers employed on motor goods vehicles operated under "A" or "B" licences or defence permits, also granted certain extremes in subsistence allowances and upgraded 10 localities in England (see this GAZETTE for December, 1943, page 166).

§ Youths and women who carry out men's work in full are to receive full men's rates. Women are not to be employed in handling parcels over 60 lb. in weight or on gross loads exceeding 2 tons. || The local drainage authorities concerned are mainly those affiliated to the National Joint Industrial Council for Land Drainage Authorities (Catchment Boards).

¶ This increase was confirmed by the National Joint Council for County Council Roadmen on 30th November. At the same time, it was agreed that a flat-rate increase of 5s. a week should be granted to roadmen in respect of each pay-week ending between 1st September and 11th December. In Cumberland and Northumber-land, where an increase of 4s. a week in minimum basic rates took effect in February, 1943, the question of a further increase was referred back for local consideration.

January, 1944.

## CHANGES IN RETAIL PRICES AND COST OF LIVING.

### Summary of Index Figures for 1st January, 1944.

		T-1-	1014	101
			1914	68
hange	since	1st J	Index Points	ni
			Per cent	ni

#### FOOD.

At 1st January, 1944, there was very little change, as compared with a month earlier, in the average level of prices of food. For the articles of food included within the scope of these statistics, the following Table compares the average prices at 1st January, 1944, with the corresponding prices at 1st Decem-ber, 1943, and 1st September, 1939 :--

Article.	Average Price (per lb. unless otherwise indicated) to the nearest 1d., at-						
Allice.	lst Jan., 1944.	1st Dec., 1943.	1st Sept., 1939.				
Beef, British— Ribs Thin Flank Beef, Chilled or Frozen	s. d. 1 3ª 0 9ª	s. d. 1 3 <sup>3</sup> 0 9 <sup>3</sup> / <sub>4</sub>	s. d. 1 21 0 71	H			
Ribs	1 1 0 6	1 1 0 6	0 91 0 43				
Legs Breast Mutton, Frozen—	$     \begin{array}{ccc}       1 & 5\frac{1}{2} \\       0 & 8     \end{array}   $	$ \begin{array}{cccc} 1 & 5\frac{1}{2} \\ 0 & 8 \end{array} $	$ \begin{array}{cccccccccccccccccccccccccccccccccccc$				
Legs Breast Bacon*	1 0 0 4 1 101	$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	0 10 <del>1</del> 0 4 1 3				
Fish per 6 lb. Bread per 4 lb. Tea	1 2 <sup>8</sup> 0 9 2 10	1 2 <sup>3</sup> 0 9 2 10	$ \begin{array}{c} 0 & 11\frac{1}{2} \\ 0 & 8\frac{1}{4} \\ 2 & 4 \\ 0 & 3 \\ 0 & 6\frac{3}{4} \end{array} $				
Sugar (granulated) Milk per quart Butter—	0 4 0 9	0 4 0 9	2 4 0 3 0 6 <sup>8</sup> / <sub>4</sub>				
Fresh Salt	$\left\{ \begin{array}{c} 1 & 8 \\ 1 & 1 \end{array} \right\}$	18	$\left\{\begin{array}{rrr} 1 & 4\frac{1}{2} \\ 1 & 3\frac{1}{4} \\ 0 & 10 \end{array}\right.$	}			
Margarine— Special Standard	0 9 0 5 ( 0 2	0 9 0 5	} 0 6½†				
Eggs (fresh)‡ each Potatoes per 7 lb.	$\begin{cases} 0 & 2 \\ 0 & \frac{134}{0} \\ 0 & \frac{638}{4} \end{cases}$	0 2 0 1 <sup>8</sup> 0 6 <sup>3</sup>	} ‡	247			

## The following Table shows the average percer rices at 1st September, 1939, 1st December, anuary, 1944, respectively, as compared with

Article.		Average Percentage Increase or Decrease (- since July, 1914, at-				
Article.	1	1st Sept., 1939.	1st Dec., 1943.	1st Jan., 1944.		
Beef, British-		Per cent.	Per cent.	Per cent.		
Ribs		44	59	59		
Thin Flank		15	46	46		
Beef, Chilled or Frozen-	12.72.8	20	70			
Ribs		. 32	79	79		
Thin Flank		-1	24	24		
Mutton, British-		48	67	67		
Legs Breast		40 14	24	24		
	•••	14	24	24		
Mutton, Frozen-	13770	51	75	75		
Legs Breast		-3	-3	-3		
Bacon*		35	102	102		
Fish		116	173	173		
Flow	••	26	62	62		
Bread		42	56	56		
Teo		52	85	85		
Sugar (granulated)		46	93	.94		
Mille	•••	92	156	156		
Butter-	••	12	100	100		
Fresh		13	37	37		
Salt	1000	7	41	41		
Cheese		16	51	51		
Margarine		-8	3	3		
Eggs (fresh)	200 S	58	60	60		
Potatoes	Tacie	33	41	40		
All above articles (Weig Average on July, 1914, b		38	68	68		

On the basis of the figures given in the foregoing Tables the average level of retail prices, at 1st January, 1944, of the articles of food specified was about 68 per cent. higher than in July, 1914, about 22 per cent. higher than at the beginning of September, 1939, and approximately the same as at 1st December, 943.

\* The description of bacon specified for quotation is streaky, but where this kind was seldom being sold the returns relate to another kind, locally representative. <sup>†</sup>This figure is an average calculated from the prices of various brands of largarine on sale at 1st September, 1939.

<sup>‡</sup> Of the two prices shown for eggs at 1st January, 1944, and 1st December, 1943, 2d. was for large eggs (in Ministry of Food category I) and 1<sup>‡</sup>d. for small eggs (in category II). At 1st September, 1939, the average price for eggs as shown by the returns received, was between 1<sup>‡</sup>d. and 2d. Office, at the addresses shown on page 20 of this GAZETTE. \* Soap, soda, domestic ircnmengery, brushes, pottery, tobacco and eigarettes, ares and newspapers.

	PRINCIPAL	CHANGES	IN	RATES	OF	WAGES	REPORTED	DURING	DECEMBER—continued.	
--	-----------	---------	----	-------	----	-------	----------	--------	---------------------	--

		Date from which		
Industry.	District.	Change took effect.	Classes of Workpeople.	Particulars of Change.
Coal Distribution.	Leicestershire and Rutland.	6 Dec.	Drivers of mechanically-propelled vehicles (with "C" licences).	Increases of 5s., 6s., or 7s. a week, according to area, in minimum rates for drivers 21 years and over of vehicles of carrying capaci of 30 cwt. or less and for drivers of all ages of vehicles with carryin capacity, of over 30 cwt.; and increases of varying amounts minimum rates for drivers under 21 of vehicles of carrying capacit of 30 cwt. or less. Minimum adult rates after change: Leicest and district 71s. to 88s. 6d., according to carrying capacity vehicle, rest of Leicestershire 67s. 6d. to 84s. 6d., Rutland 63s. 6
	do	do.	Horse drivers and loaders	to 80s. 6d. Increase of 3s. 6d. a week. Minimum rates after change: 52s. 6d.
	Stockport and district	do.	Drivers, fillers, etc	17 years rising to 68s. 6d. at 20 and over. Increase of 2s. 6d. a week. Rates after change: one-horse drive 76s., coal-bag salesmen 80s., adult drivers of mechanical vehicl 73s. to 85s. 6d., according to carrying capacity of vehicle, adu permanent attendants, fillers and carriers-off—'A' and 'B' licen vehicles 76s. 6d., 'C' 70s. 6d.
	Oldham and district	do.	do	Increase of 2s. 6d. a week. Rates after change: one-horse drive 76s., fillers 71s. 6d., drivers of mechanical vehicles 73s. to 90s. 6d according to carrying capacity of vehicle, mates and carriers-
	Rochdale and district	do. •	Horse drivers, carriers-off and fillers	76s. 6d. Increase of 2s. 6d. a week. Rates after change : horse drivers 76s
	Cheshire and Whit-	do.	Drivers, loaders, etc	carriers-off and fillers 74s. In crease of 3s. a week for all classes. Rates after change: drive of mechanical vehicles 72s. to 82s. 6d., according to carryin
	Luton, Dunstable and district.	do.	do	capacity, of vehicle, loaders 66s. Increase of 7s. a week. Rates after change : motor drivers 80s. 6d
	Sussex and Surrey	do.	Drivers, loaders, etc., employed in establishments scheduled under the Essential Works Order.	horse drivers and loaders 71s. 6d. Increase of 3s. or 3s. 6d. a week, according to area. Minimum rat after change, for a guaranteed week of 48 hours: drivers of mechan cal vehicles 65s. 6d. to 86s. 6d., according to carrying capacity vehicle and according to area, mates 68s. 6d. or 72s. 6d. accordin to area, wharf loaders and horse camen 69s. or 72s.
Button Manufacture.	Great Britain	13 Dec.	Workpeople paid at time rates	Increases of <sup>1</sup> / <sub>4</sub> d. an hour in general minimum time rates for ma workers and of 1d. for female workers 18 years and over and <sup>1</sup> / <sub>4</sub> d. for male and female workers under 18. Rates after chang men, youths and boys 6 <sup>1</sup> / <sub>4</sub> d. at under 15 increasing to 1s. 5 <sup>1</sup> / <sub>4</sub> d. 1s. 7 <sup>1</sup> / <sub>4</sub> d., according to occupation and experience, at 21 and over women and girls 5 <sup>1</sup> / <sub>4</sub> d. at under 15 increasing to 10 <sup>4</sup> / <sub>4</sub> d. at 18 ar
	do	do.	Workpeople paid at piece rates	over.* Increase of ad. an hour (1s. 10ad. to 1s. 11ad.) in piecework bas time rates for male workers and of 1d. (10ad. to 11ad.) for fema workers (other then however, or the start of the
Retail Drug Distribution.	Northern Ireland	1 Dec.	Chemists, shop assistants and apprentices.	workers (other than homeworkers).* Minimum rates of wages adopted, for a normal working week of 4 hours, as follows:-qualified chemists 80s. a week in 1st yee rising to 120s. in 4th year and thereafter (plus 10s. a week for those with administrative responsibility); shop assistants (no having served an apprenticeship) 50s. at 21 years rising to 70 at 25 and over; unqualified assistants (on completion of 4 year apprenticeship) 60s. in 1st year rising to 90s. in 4th year and thereafter; apprentices £30 a year in 1st year rising to £70 i 4th year.†
Entertainment	London (West End Theatres).	20 Dec.	Theatre workers (front and back of theatre).	4th year.] Further increase of 25 per cent. (20 to 45 per cent.) on pre-war rate for master carpenters and chief electricians (minimum rate raise to £8 15s. a week), and increases of various amounts for staff oth er departments, both front and back of theatre, arising out revision of agreement dated 3rd April, 1935.

### PRINCIPAL CHANGES IN HOURS OF LABOUR REPORTED DURING DECEMBER.

Industry.	District.	Date from which Change took effect.	Classes of Workpeople.	Particulars of Change.
Agriculture Merchant Navy	Herefordshire Great Britain	12 Dec. 1 Dec.	Women and girls Deck, stokehold and engine-room ratings on home-trade vessels (with specified exceptions).	Weekly number of hours beyond which overtime rates become payable increased from 46 <sup>1</sup> / <sub>4</sub> to 48. <sup>‡</sup> Ordinary hours of actual duty fixed at not more than 9 a day, on average over 2 weeks, for ratings at sea, on sailing and arrival days and in port, subject to a maximum of 14 hours on any one day at sea and on sailing and arrival days, and, in port, of 8 a day from Monday to Friday and 5 on Saturday (plus time required for necessary duties on Sunday). Overtime rates increased; pro-
	do	do.	Catering department staff on pas- senger and cargo vessels in port off articles. Catering department staff (except certain higher paid grades) em-	and 63 for a 7-day week on cargo vessels to 50 for a 7-day week on both passenger and cargo vessels. Ordinary hours of duty reduced from not more than 12 to 10 in each
rate but the week		a and the second	ployed on foreign-going and home- trade passenger vessels (with specified exceptions).	period of 24 hours for ratings at sea (and in port, so long as passengers remain on board) and fixed or maintained at 12 on sailing and arrival days. Actual hours of work in port (when no passengers remain on board) reduced from 56 a week on foreign-going and 70 on home trade vessels to 53 for ratings on messing and domestic duties and 49 for those on sanitary and domestic duties only. Overtime rates increased.
	do	do.	Catering department staff (except certain higher paid grades) em- ployed on foreign-going and home- trade cargo vessels (with specified exceptions).	Ordinary hours of work reduced from 63 to 53 a week for ratings in port, hours of duty at sea and on sailing and arrival days remaining 10 in each period of 24 hours. Overtime rates increased.
	do	do.	Steward's night watchmen	Ordinary hours of duty fixed at 12 from time of commencement of duty.

\* These increases took effect under Orders issued under the Trade Boards Acts. Details of the minimum rates are contained in the Confirming Orders of the Minister of Labour and National Service, obtainable from H.M. Stationery Office.
† This change was the result of an award by the National Arbitration Tribunal (Northern Ireland). The award stipulated that nothing therein was to operate to reduce existing rates of remuneration.
‡ This change took effect under an Order issued under the Agricultural Wages Regulation Acts.

#### OUTPUT BONUS IN THE COAL MINING INDUSTRY.

Under the scheme providing for the payment of a bonus to workers in the coal mining industry for output in excess of a specified tonnage (see the issue of this GAZETTE for November, 1942, page 191), bonuses became payable, in respect of the four weeks ended 27th November, of 1s. 6d. a shift for adult workers in Leicestershire, 6d. a shift in Somerset and 3d. a shift in South Derbyshire. These bonuses are payable for a period of four weeks, the first payment being made on the pay-day in the week ended 25th December. The Ministry of Fuel and Power have announced that, owing to a revision of the estimated percentage of standard tonnage reached in Leicestershire during the four weeks ended 30th October, the bonus payable in respect of this period, for adult workers in Leicestershire, has been increased from 1s. 9d. to 2s. a shift. The figure shown on page 170 of the December issue of this GAZETTE should be amended accordingly.

#### od All Items 3% 99% nil il nil

Percentage Increase or Decrease () at 1st Jan., 1944, compared with							
1st Dec., 1943.	1st Sept., 1939.						
er cent.	Per cent. 11 27						
::	35 23						
··· ··· ··· ···	13 8						
	16						
	50						
	26						
	29						
••	21 32						
	33						
	$\begin{cases} 21 \\ 31 \\ 30 \end{cases}$						
	12						
	1						
	5						
tage changes in 1943, and 1st July, 1914 :							
1st Jan., 1944.							
. Per cent. 59 46							
	79 24						
	67 24						
	75 3 102 173						

#### ITEMS OTHER THAN FOOD.

The average level of working-class rents (including rates) at

The average level of working-class *rents* (including rates) at 1st January was about the same as at 1st December, 1943, being about 1 per cent. above the level of 1st September, 1939, and about 64 per cent. above that of July, 1914. As regards *clothing*, there was very little change in the average level of prices generally at 1st January as compared with a month earlier. For men's suits and overcoats there was a rise of about one-half of 1 per cent. in the average level of prices during December; for the remaining groups of items included in the figures, *viz.*, woollen materials, woollen underincluded in the figures, *viz.*, woollen materials, woollen under-clothing and hosiery, cotton materials and cotton hosiery, and boots and shoes, there was practically no change in the average level of prices between 1st December and 1st January. Owing to the wide range of quotations, to changes in qualities, and to the variations in the extent to which different articles have been affected by price changes, it is not possible to make exact comparisons over a period of many years, but the available information (based on returns from representative retailers in a large number of towns) indicates that at 1st January the average level of prices was about 64 per cent. higher than at 1st September, 1939, and about 240 to 245 per cent. above the level of July, 1914.

In the *fuel and light* group, the average levels of prices of coal and of gas at 1st January were about the same as at 1st Decem-ber, 1943. Prices of coal averaged about 30 per cent. higher than ber, 1943. Frices of coal averaged about 30 per cent, higher than at 1st September, 1939, and about 153 per cent above the level of July, 1914 : prices of gas averaged about 30 per cent. higher than at 1st September, 1939, and about 100 per cent. higher than in July, 1914. There was no appreciable change during the month in the prices of lamp oil, candles or matches. In the fuel and light group as a whole the average level of prices at 1st January was approximately the same as at 1st December, 1943, about 34 per cent. higher than at 1st September, 1939, and about 144 per cent bigher than in July 1914 and about 144 per cent. higher than in July, 1914. As regards other items\* included in these statistics, there were

relatively few changes in prices during December. In the group as a whole the average level of prices at 1st January was about the same as at 1st December, 1943, about 63 per cent. higher than at 1st September, 1939, and about 191 per cent. above the level of July, 1914.

#### ALL ITEMS.

If the average increases in the cost of all the foregoing items are combined in accordance with their relative importance in working-class family expenditure prior to August, 1914, the resultant general average increase at 1st January, 1944, is approximately **99 per cent. over the level of July, 1914**, the same figure as at 1st December, 1943, as compared with 55 per cent. at 1st September, 1939. The result of this calculation (in which the same question and can for an perception of the calculation (in which the same quantities and, as far as possible, the same qualities of each item are taken at each date) is to show the average percentage increase in the cost of maintaining unchanged the standard of living prevailing in working-class families prior to August, 1914, no allowance being made for any changes in the standard of living since that date, or for any economies or readjustments in consumption and expenditure since the outbreak of the war.

The rise of 44 points since the beginning of September, 1939, is equivalent to about 28 per cent. Of these 44 points, about  $4\frac{1}{2}$  points represent the effect of the increases, since that date, in the taxes on sugar, tobacco and cigarettes, and matches; and approximately three-fourth; of a point is due to increases resulting from the Purchase Tax.

SUMMARY TABLE : ALL ITEMS.

Average Percentage Increases as compared with July, 1914.													
Year	r.	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	D'ec.
922		125 165 92	130 151 88	130 141 86	132 133 82	141 128 81	150 119 80	152 119 84	155 122 81	161 120 79	164 110 78	176 103 80	169 99 80
924 925	 	78 77 80	77 79 79	76 78 79	74 73 75	70 71 73	69 69 72	69 70 73 70	71 71 73 70	73 72 74 72	75 76 76 74	75 80 76 79	77 81 77 79
926 927 928 929		75 75 68 67	73 72 66 65	72 71 64 66	68 65 64 62	67 64 64 61	68 63 65 60	66 65 61	64 65 63	65 65 64	67 66 65	69 67 67	69 68 67
930 931 932		66 53 47	64 52 47	61 50 46	57 47 44	55 47 43	54 45 42	55 47 43	57 45 41	57 45 41	56 45 43	57 46 43	55 48 43
933 934 935	··· ···	42 42 43	41 41 42	39 40 41 46	37 39 39 44	36 37 39 44	36 38 40 44	38 41 43 46	39 42 43 46	41 43 43 47	41 43 45 48	43 44 47 51	43 44 47 51
936 937 938 939		47 51 59 55	47 51 57 55	40 51 56 53	51 54 53	52 56 53	52 55 53	55 59 56	55 56 55	55 56 55	58 55 65	60 56 69	60 56 73
940 941 942	 	74 96 100	77 97 100	79 97 100	78 98 99	80 100 100	81 100 99	87 99 100	85 99 101	87 99 100	89 99 100	92 100 100	95 101 100
943 944		99 99	99	99	98	99	98	100	99	98	99	99	99

A detailed account of the method of compilation of these statistics, "The Cost of Living Index Number: Method of Compilation," is obtainable, price 3d. net, from H.M. Stationery

### TRADE DISPUTES IN DECEMBER.\*

Number and Magnitude.—The number of disputes involving stoppages of work, reported to the Department<sup>†</sup> as beginning in the United Kingdom during December, was 128, as compared with 201 in the previous month and 107 in December, 1942. In these 128 new disputes about 21,000 workpeople were directly involved, and 2,500 workpeople indirectly involved (*i.e.*, thrown out of work at the establishments where the disputes occurred, though not themselves parties to the disputes). In addition, about 16,000 workpeople were involved, either directly or indirectly, in 16 disputes which began before December and were still in progress at the beginning of that month. The number of disputes in progress in December was thus 144, involving about 39,500 workpeople; the aggregate number of working days lost in these disputes during December is estimated at approximately 131,000.

Duration.—Of 132 disputes ending in December, 59, directly involving 6,600 workpeople, lasted not more than one day; 22, directly involving 2,300 workpeople, lasted two days; 12, directly involving 2,500 workpeople, lasted three days; 29, directly involving 5,700 workpeople, lasted four to six days, and 10, directly involving 6,400 workpeople, lasted over six days.

and 10, directly involving 6,400 workpeople, lasted over six days. *Causes.*—Of the 128 disputes beginning in December, 21, directly involving 4,900 workpeople, arose out of demands for advances in wages, 8, directly involving 1,300 workpeople, out of proposed reductions in wages, and 33, directly involving 3,400 workpeople, on other wage questions; 2, directly involving 1,000 workpeople, on questions as to working hours; 15, directly involving 3,100 workpeople, on questions respecting the em-ployment of particular classes or persons; 44, directly involving 5,500 workpeople, on other questions respecting working 5,500 workpeople, on other questions respecting working arrangements; and 2, directly involving 800 workpeople, on questions of trade union principle. Three stoppages, directly involving 1,200 workpeople, were in support of workers involved in other disputes.

Results.—Final settlements of disputes which terminated during December have been effected in the case of 121 disputes, directly involving 21,700 workpeople. Of these disputes, 18, directly involving 3,000 workpeople, were settled in favour of

was resumed pending negotiations.

January, 1944.

In the following Table an analysis is given, by groups of industries, of all disputes in progress in December :---

		per of Dispu gress in Mo	Number of Work-	Aggregate Duration		
Industry Group.	Started before begin- ning of Month,	Started in Month.	Total.	people in- volved in all Dis- putes in progress in Month,	in Working Days of all Dis- putes in progress in Month.	
Mining and Quarrying.	8	63	71	25,000	63,000	
Metal, Engineering and Shipbuilding Clothing Building, etc Transport Other Industries	8   	43 3 4 3 12	51 3 4 3 12	9,500 1,100 1,100 1,200 1,600	57,000 4,000 1,000 3,000 3,000	
Total, December, 1943	16	128	144	39,500	131,000	
Total, November, 1943	9	201	210	109,400	365,000	
Total, December, 1942	7	107	114	27,300	91,000	

### STATISTICS FOR YEAR 1943.

The total number of disputes involving stoppages of work reported as having begun in 1943 was 1,775. The total number of workpeople involved in all disputes in progress during the year (including disputes which began in 1942 and extended into 1943) was about 560,000. The aggregate duration in 1943 of all disputes in progress during the year was approximately 1,800,000 working days.

A summary of the statistics of disputes in 1943, with com-parative statistics for 1942, and, in less detail, for earlier years, is given in the annual review on pages 9 and 10 of this GAZETTE.

PRINCIPAL DISPUTES INVOLVING STOPPAGES OF WORK DURING DECEMBER.
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Occupations; and Locality.	Approximate Number of Work- people involved.		Date when Stoppage		Cause or Object.	Result.		
And the same of the Second	Directly.	In- directly.‡	Began.	Ended.	and the second second			
COAL MINING :	27	900	26 Nov.	2 Dec.	Dispute respecting wages of rippers.	Work resumed on conditions in operation prior to stoppage.		
Colliery workpeople—Lancashire	12,5	500	27 Nov.§	6 Dec.§	Dissatisfaction with the outcome of recent conferences on workpeople's claim for increased wages and improved working conditions.	Work resumed on conditions in operation prior to stoppage.		
Underground and surface workers- near Rotherham (one colliery),	1,161	137	2 Dec.	4 Dec.	Dispute respecting rates of pay and system of working in one section of the colliery, workpeople alleging that wages were low.	Work resumed on conditions in operation prior to stoppage.		
Engineering operatives — Belfast (one firm).	1,100		2 Dec.	6 Dec.	In protest against the alleged wrongful dismissal of an inspector.	Work resumed pending discussions on the re-instatement of the inspector.		
Engineering operatives—near Wigan (one firm).	540	topics in the second	11 Dec.	15 Dec.	Dissatisfaction with the progress of negotiations on a claim for increased wages, following a reduction in hours worked and consequent reduction in earnings.	Following further negotiations the weekly base rate was increased.		
Workpeople employed in scientific instrument making—West of Scotland (one firm).	2,200	¥ 7.4.27.	13 Dec.	11 Jan.	For an increase of 3d. an hour on the basic rate of female operatives.	Work resumed pending negotiations.		
SHIPBUILDING :— Riveters, platers, caulkers and welders—Clydeside (one firm).	624		14 Dec.	17 Dec.	In protest against the transfer of members of three riveting squads, who had been directed, on grounds of redundancy, to take up work at a shipbuilding yard in another district.	Work resumed.		
CLOTHING : Tailors and garment workers near Leeds (one firm).	460		10 Dec.	18 Dec.	Dissatisfaction because a temporary flat rate bonus, which had been paid while negotiations were proceeding for the introduction of a production bonus scheme, was withdrawn when the proposed scheme proved unacceptable to the workpeople.	Employers agreed to continue the flat rate bonus payment for a further period of four weeks, pending a trade union national ballot on the production bonus scheme.		
BUILDING AND PUBLIC WORKS	NAR IN	2 E IS	123	2517		· · · · · · · · · · · · · · · · · · ·		
Building trade operatives—near Abingdon (one firm).	750	50	2 Dec.	2 Dec.	Objection to the dismissal of certain officials, and grievances respecting transport, billeting and welfare arrangements.	Protest against dismissals withdrawn; certain improvements in transport and other working conditions effected.		
TRANSPORT: Registered port transport workers, cranedrivers, supervisory grades, etcMiddlesbrough.	750	136	28 Dec.	31 Dec.	In sympathy with a number of men who had been suspended for seven days for refusing to work overtime.	Work resumed following certain adjustments in the period of suspension.		

\* Disputes involving less than 10 workpeople, and those which lasted less than one day, have, as usual, been omitted from the statistics, except when the aggregate duration (i.e., number of workpeople multiplied by number of working days, allowing for workpeople replaced, etc.) exceeded 100 days. The figures given for the month under review are provisional and subject to revision; those for earlier months have been revised where necessary in accordance with the most recent information. The occupations printed in italics are those of workpeople indirectly involved, i.e., thrown out of work at the establishments where the disputes occurred, but not themselves parties to the disputes. S The stoppage began at one colliery on 27th November and subsequently extended. At some collieries work was partially or fully resumed after a day or two, but further stoppage occurred at others. Work had been fully resumed at all collieries except one by 6th December.

#### anuary, 1944. THE MINISTRY OF LABOUR GAZETTE.

### **RETAIL PRICES OVERSEAS.**

The number of workpeople, other than seamen,\* whose deaths from accidents in the course of their employment occurred or were reported in the United Kingdom in December<sup>†</sup> In the following paragraphs a summary is given of the latest information contained in official publications received since last month's issue of this GAZETTE was prepared, relating to changes was 212, as compared with 183‡ in the previous month and with in retail prices and the cost of living in oversea countries. 217t in December, 1942. Details for separate industries are given below

#### UNITED STATES OF AMERICA.

At mid-September, 1943, the official cost-of-living index At mid-September, 1943, the omicial cost-of-living index figure showed increases of 0.4 and 25.7 per cent. over the revised figure for mid-August, 1943, and the figure for mid-August, 1939, respectively. For food alone the index figure at mid-September, 1943, was 0.1 and 47.0 per cent. higher than the figures for mid-August, 1943, and mid-August, 1939, respecively.

#### AUSTRALIA.

In the third quarter of 1943, the official cost-of-living index figure for the six capital cities was 0.9 per cent. lower than the figure for the previous quarter, but 23.5 per cent. higher than that for the second quarter of 1939. In September, 1943, the official index figure of the retail cost of food in thirty towns 1043 showed a decline of 3.6 per cent. below the figure for June, 1943, but a rise of 10.9 per cent. over that for August, 1939.

#### CANADA.

At 1st October, 1943, the official cost-of-living index figure was 0.1 per cent. below the figure for the previous month, but 18.4 per cent. above that for 1st September, 1939. For food alone the index figure at 1st October, 1943, showed a decline of 0.4 per cent. below the figure for 1st September, 1943, but a rise of 33.7 per cent. above that for 1st September, 1939.

#### CEYLON.

In August, 1943, the official figure in the revised series of index umbers showing changes in the working-class cost-of-living in olombo Town was 109, as compared with 108 in the previous month. Linked with the earlier series of index numbers, the figure for August, 1943, showed a rise of 100 per cent. as compared with the average for the period November, 1938, to April,

#### INDIA.

In August, 1943, the official cost-of-living index figure\* for the working-classes in Bombay was 0.8 per cent. above the figure for the previous month, and 126.7 per cent. higher than the figure for mid-July to mid-August, 1939. For food alone the corresponding percentage increases were 3.1 and 141.1, respectively.

#### ÉIRE.

In mid-November, 1943, the official cost-of-living index figures 3.5 per cent. above the figure for mid-August, and 70.0 p cent. above that for mid-August, 1939. For food alone the figure for mid-August for food alone the figure for mid-August for food alone the figure for mid-August for food alone the figure food a corresponding percentage increases were 4.8 and 65.2, resp tively

#### ICELAND.

At 1st November, 1943, the official index figure of the cost-o living in Reykjavik showed a decline of 0.4 per cent. below th figure for the previous month, but a rise of 156.4 per cen above that for 1st September, 1939. For food alone the index gure at 1st November, 1943, was 0.6 per cent. lower than t igure for 1st October, 1943, but 222.8 per cent. higher than th for 1st September, 1939.

#### PALESTINE.

In August, 1943, according to the new combined series index figures, † the cost-of-living in Arab and Jewish markets three principal towns was 143 per cent. above the level of t pre-war period. In July and June, 1943, the correspondi figures were 147 and 148, respectively.

#### PORTUGAL.

In August, 1943, the official weighted index figure of the co f food, fuel and light and certain other household articles isbon was 4.4 per cent. above the figure for the previous mon and 62.5 per cent. higher than that for August, 1939.

The figure for 15th August in the separat (unweighted) index figures relating to the whole of Portug showed increases amounting to 1.5 and 65.7 per cent., respectively, over the revised figure for July, 1943, and the figure for August. 1939.

\* See footnote\* in the first column on page 160 of the issue of this GAZETTE for ember. 1943. <sup>†</sup> See footnote <sup>‡</sup> in the first column of page 160 of the issue of this GAZETTE for ovember, 1943.

### FATAL INDUSTRIAL ACCIDENTS.

	given below		
	MINES AND QUARRIES.	TEL L	FACTORIES—continued.
(Seal	Under Coal Mines Acts:		Paper, Printing, etc 4
See.	Underground	62	Rubber Trades
	Surface	4	
	Metalliferous Mines	3	Gas Works 3 Electrical Stations 2
	Quarries	6	Other Industries
	~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~		
	TOTAL,		
	MINES AND QUARRIES	75	WORKS AND PLACES UNDER
			SS. 105, 107, 108, FACTORIES
	FACTORIES.	163	Аст, 1937.
	Clay, Stone, Cement, Pot-		
	tery and Glass	5	Docks, Wharves, Quays
	Chemicals, Oils, Soap, etc.	4	and Ships 6 Building Operations 14
-	Metal Extracting and	T	Building Operations 14
		4	Works of Engineering
	Refining Metal Conversion and	Ť	Construction 1
	Founding (including		Warehouses
	Rolling Mills and Tube		an anne ann ann ann anna an ann
	Making)	17	TOTAL, FACTORIES ACT 107
	Making) Engineering, Locomotive	17	to a design of the strength of
	Building, Boilermaking,	124724	RAILWAY SERVICE.
	etc	14	Brakesmen, Goods Guards 1
8	Railway and Tramway	1.1	Engine Drivers, Motor-
	Carriages, Motor and	19.3	men 1
	other Vehicles and Air-	Russ	To'man and
1	craft Manufacture	2	Guards (Passenger) 1
	Shipbuilding	15	Labourers
9	Other Metal Trades	3	Mechanics 6
1	Cotton	1	Permanent Way Men 6
	Wool, Worsted, Shoddy	3	Porters 5
	Other Textile Manu-	SEL.	Porters
	facture		Other Grades 5
	facture Textile Printing, Bleach-	2015	Contractors' Servants
	ing and Dyeing		and the state of t
	Tanning, Currying, etc		TOTAL, RAILWAY SERVICE 30
	Food and Drink	7	
	General Woodwork and		Total (excluding Seamen) 212
1	Furniture	2	

## INDUSTRIAL DISEASES.

The Table below shows the number of cases§ and deaths§ in the United Kingdom reported during December under the Factories Act, 1937, or under the Lead Paint (Protection against Poisoning) Act, 1926 :---

	I. Cases.		I. Cases—continued.
and I	LEAD POISONING.		the second se
oer the	Among Operatives engaged in:	5.351 9.653	EpitheliomatousUlceration (Skin Cancer).
ec-	Smelting of Metals Plumbing and Soldering		Pitch 3 Tar 6
12 J.	Shipbreaking Printing	•••	Oil 4
	Other Contact with Molten Lead		TOTAL 13
of- he	White and Red Lead Works		regatively and a start of the
nt. lex	Pottery	RUTHORN	CHROME ULCERATION.
the	Vitreous Enamelling Electric Accumulator	••	Manufacture of Bichro- mates
	Works Shipbuilding		Chrome Tanning 1
15	Painting of Buildings Other Industries	· 1	Chromium Plating Other Industries 43
of	TOTAL	1	TOTAL 44
in he	OTHER POISONING.	_	Total, Cases 65
ng	Phosphorus Arsenical	1	II. Deaths.
	Aniline Toxic Jaundice	2 1	EpitheliomatousUlceration (Skin Cancer).
in ost	TOTAL	6	Tar 1
th	ANTHRAX.	eltre	Oil 1
of	Woot	1	Total, Deaths 2
gal		30/102	TOP THE PROPERTY SEE PARTY SOLUTION

\* Statistics of fatal accidents to seamen are not available. † For mines and quarries, weekly returns are furnished and the figures cover the 5 weeks ended 1st January, 1944 in comparison with the 4 weeks ended 27th November, 1943, and the 5 weeks ended 2nd January, 1943. ‡ Revised figure. § Cases include all attacks reported during the month, and not previously reported, so far as is known, during the preceding 12 months. Deaths include all fatal cases reported during the month, whether or not included (as cases) in the same or previous returns.

## LEGAL CASES AFFECTING LABOUR.

WORKMEN'S COMPENSATION - CONCURRENT CONTRACTS OF SERVICE—QUESTION WHETHER, IN COMPUTING THE AMOUNT OF COMPENSATION PAYABLE, REGARD SHOULD BE HAD TO AN EMPLOYMENT IN RESPECT OF WHICH THE EMPLOYED PERSON WAS NOT A "WORKMAN" WITHIN THE MEANING OF THE ACT.

A workman was employed by a limited company at an average Weekly wage of 18s. He was also employed under a con-current contract of service with his father, in whose house he resided, and from whom he received a weekly wage of  $\pm 2$  10s. besides board and lodging of an estimated value of  $\pm 1$  5s. a week.

Section 10 (ii) of the Workmen's Compensation Act, 1925, provides that where a workman has entered into concurrent contracts of service with two or more employers, his average weekly earnings shall be computed as if his earnings under all such contracts were earnings in the employment of the employer for whom he was working at the time of the accident. Section 3 of that Act which defines the expression "workman" provides that a member of the employer's family dwelling in his house is not a workman within the meaning of the Act.

The workman, having met with an accident arising out of and in the course of his employment with the limited company, claimed that for the purpose of ascertaining the amount of his compensation regard should be had not only to his earnings from his employment with the company, but also to his earnings from the employment with his father. The company contended that his earnings in the employment with his father should be disregarded because in respect of that employment he was not a workman within the meaning of the Act. The Arbitrator and the First Division of the Court of Session in Scotland having accepted the contention of the company and awarded com-pensation at the rate of only 15s. 9d. a week, the workman appealed to the House of Lords.

The House (Viscount Simon L.C., Lord Thankerton, Lord Russell of Killowen, Lord Macmillan and Lord Wright) allowed The Lord Chancellor said there was a powerful the appeal argument to be advanced for the company's view and the correct answer might well be regarded as doubtful had not the exact question of construction been the subject of a decision Exact question of construction been the subject of a decision by the House of Lords—a circumstance which escaped the notice of everybody until after the arguments in this appeal were concluded. In Raphael (Owners) v. Brandy the House had in the year 1911 deliberately adopted the view for which the workman was now contending.—M'Mahon v. David LawsonLtd House of Lords 7th December 1943 Ltd. House of Lords, 7th December, 1943.

#### WORKMEN'S COMPENSATION-CLAIM FOR COMPENSATION BECAUSE ARMY PAY LESS THAN PRE-ACCIDENT EARNINGS

This was an appeal by a workman against a decision of the Court of Appeal which had set aside an award made in his favour by a County Court Judge. In June, 1932, the workman, whilst employed by the Respondents as a collier, was seriously injured by an accident arising out of and in the course of his employment. He was totally incapacitated until 1935 but in that year he obtained work as a screen-worker at a wage less than his pre-accident wages and drew compensation based on half the difference between his pre-accident and his postaccident earnings

In 1937, the workman's pay as a screen-worker exceeded his In September, 1940, he was called up for military service and served as a gunner in the Royal Artillery. His Army pay, allowances and rations were assessed at £2 0s. 9d. per week, whereas his pre-accident earnings amounted to £2 10s. 8d. a week. The workman made a claim for Workmen's Compensa-tion against the Respondents on the basis of partial incapacity. The County Court Judge awarded him a payment of 4s. 11d a week, representing one half the difference between the preaccident wage and the Army pay. The Court of Appeal reversec the decision of the County Court Judge and the workman now appealed to the House of Lords.

The House of Lords (The Lord Chancellor, Lords Thankerton Russell of Killowen and Macmillan : Lord Wright dissenting dismissed the appeal. The Lord Chancellor said that he could dismissed the appeal. The Lord Chancellor said that he could not accept the proposition submitted by the workman that but for his accident he would not have been called up. That was a speculation into which it was impossible to enter with confidence. The post-accident "earnings" referred to in Section 9 (3) (i) of the 1925 Act must be earnings which by reason of the incapacity were lower than the pre-accident earnings. As a general rule a man whose earnings were reduced because he had been called up for military service could not properly claim that his soldiar's man whose earnings were reduced because he had been called up for military service could not properly claim that his soldier's pay and allowances should be treated as his earnings for the purposes of the subsection. The reduction in his income was due not to his incapacity but to the fact that the Legislature had made him (in common with other young men) liable for military duty.—Jones v. Amalgamated Anthracite Collieries Ltd. House of Lords, 7th December, 1943.

## CONDITIONS OF EMPLOYMENT AND NATIONAL ARBITRATION ORDERS.

## NATIONAL ARBITRATION TRIBUNAL AWARDS.

During December, 1943, the National Arbitration Tribunal issued eighteen awards, Nos. 469 to 486. Five of these awards are summarised below; the other awards related to cases affecting individual employers.

Award No. 470 (2nd December) .- Parties : Members of Associations federated with the Engineering and Allied Em-ployers' National Federation and members of the Trade Unions represented by the National Engineering Joint Trades Move-ment employed by them. *Claim*: (a) That the overtime and night-shift allowances for piece-workers be calculated on the time-workers' base wage plus time-workers' national bonus; and(b) that piece-workers be guaranteed a minimum payment of the time-workers' base wage plus time-workers' national bonus. Award: On the footing that the claim related to adult male workers, the Tribunal found against (a) of the claim and in favour of (b) of the claim.

Award No. 472 (3rd December) .- Parties : Members of the Clyde Shipbuilders' Association and members of the National Union of General and Municipal Workers, employed by them as labourers. *Claim*: For the payment of certain specified special allowances to labourers employed in shipbuilding and ship repairing while employed on shifting vessels. *Award*: The Tribunal found against the claim. The award is without prejudice to the question whether any allowance, by way of an hourly rate or otherwise, should be provided for the work of shifting vessels by the men concerned in the claim.

Award No. 475 (13th December).—Parties : Members of the ubber Proofed Garment Manufacturers' Association and Rubber Proofed members of the Waterproof Garment Workers' Trade Union employed by them. *Claim*: For certain specified amendments in the terms of the existing agreements relating to holidays with pay. *Award*: Particulars of the Tribunal's findings in respect pay. Award : Particulars of the claim are set out in full in the award.

Award No. 481 (21st December) .- Parties : Members of the South Coast Engineering and Shipbuilding Employers' Asso-ciation and members of the Transport and General Workers' Union, and of the National Union of General and Municipal Union, and of the National Union of General and Municipal Workers employed by them. *Claim*: For participation by the platers' helpers in the recently inaugurated scheme of payment by results for plating work. *Award*: The Tribunal found against the claim for the participation by the platers' helpers in the newly inaugurated scheme of payment by results for plating work, so far as respects jobs already completed, or any job for which a contract price had already been fixed but which was still in process of completion. Upon the evidence then before them, however, the Tribunal thought it desirable that in con-nection with contract prices which might be fixed in the future for jobs which include the work of both platers and platers' helpers, representatives of the platers' helpers as well as repre-sentatives of the platers and of the employers should be parties sentatives of the platers and of the employers should be parties to the settlement of the prices, and also that the platers' helpers as well as the platers should share in such price on a basis to be determined by negotiation between representatives of all three parties, viz., employers, platers and platers' helpers.

Award No. 482 (21st December) .- Parties : Members of Asso ciations federated with the Engineering and Allied Employers National Federation and members of the Clerical and Administrative Workers' Union employed by them. *Claim*: For the observance in respect of clerical and administrative workers of certain specified overtime rates. Award : The Tribunal found against the claim as made. The award is without prejudice to the right of the Union on behalf of the workers to claim the application of the provisions of the agreement of 24th July 1941, between the Manchester District Engineering Employers Association and the Union, relating to overtime, or of provisions similar thereto, in all or any of the districts in which such pro visions do not now apply, a claim in regard to which no arguments were adduced at the hearing and upon which the Tribunal therefore expressed no opinion

### NATIONAL ARBITRATION TRIBUNAL (NORTHERN IRELAND) AWARDS.

During December, 1943, the National Arbitration Tribunal (Northern Ireland) issued sixteen awards, Nos. 268-283. Seven of these awards are summarised below : the remainder relate to cases affecting individual employers.

Award No. 269 (30th November).—Parties : The members of the Ulster Chemists' Association and certain of their employees. Claim : For the introduction of certain specified rates of pay Claim: For the introduction of certain specified rates of pay and conditions of employment. Award: (1) Apprentices— 1st year, £30; 2nd year £40; 3rd year £55; 4th year £70. (2) Unqualified assistants (on completion of four years' appren-ticeship)—1st year £3 per week; 2nd year £3 10s.; 3rd year £4; 4th year and thereafter £4 10s. (3) Shop assistants (not having served an apprenticeship)—Aged 21, £2 10s. per week; aged 22, £2 15s.; aged 23, £3; aged 24, £3 5s.; aged 25 and over, £3 10s. (4) Qualified chemists—1st year, £4 per week; 2nd year, £4 10s.; 3rd year, £5; 4th year and thereafter, £6. (5) Qualified chemists with administrative responsibility—105. (5) Qualified chemists with administrative responsibility-10s

per week over and above the appropriate weekly rate of wages, SINGLE ARBITRATORS AND AD HOC BOARDS for a qualified chemist. (6) Locum tenens—A rate of wages not less than the appropriate rate payable to a qualified chemist OF ARBITRATION. with administrative responsibility. *Hours.*—The normal work-ing week shall be 48 hours, including Sunday. Apprentices shall During December, 1943, seven awards, two of which related to disputes reported under the Conditions of Employment and National Arbitration Order, 1940, were issued by Single Argranted facilities to attend lectures during working hours. estime.—Work done in excess of 48 hours per week shall be bitrators appointed under the Industrial Courts Act, paid at the rate of time and one half. Employees who are required to work on any of the six fixed holidays shall receive ayment at the rate of double time. *Holidays.*—Twelve working lays' holidays with pay in each calendar year, in addition to ix fixed holidays.

Award No. 272 (8th December).—Parties : The members of the Belfast Casing Manufacturers' Association and certain employees of the member firms. *Claim*: For the observance of the rates of wages fixed by the National Joint Industrial Council for the Gut Industry in Great Britain as follows:— Males—Foreman, (a) where five or less persons, inclusive of foreman, are employed,  $\pounds 5 4s$ .; (b) where more than five persons, inclusive of foreman, are employed, £5 4s. (b) where indice that inverpersions, inclusive of foreman, are employed, £5 14s. Qualified gutmen, £4 4s.; all other gutmen, £4. Juniors, aged 16 years, £1 12s.; aged 17 years, £2 7s.; aged 18 years, £3 4s. 6d. Late entrants without previous experience in the trade shall receive for a period not exceeding six months £2 2s. at 17 years of age, \$2 14s. 6d. at 18 years after which they check provide the second 22 14s. 6d. at 18 years, after which they shall receive rate for age. Award : That the members of the Belfast Casing Manufacturers' Association shall, in so far as rates of wages are con-cerned, observe the decisions of the National Joint Industrial Council for the Animal Gut Industry in England and Wales.

Award No. 273 (9th December) .- Parties : The Belfast members of the Northern Ireland Coal Importers' Association and certain employees of the member firms. Claim: For six and contain composes of the member miner infine. Chain : For six days' holidays with pay, in addition to the statutory holidays already observed. Award : That carters, motormen and assistants employed by the Belfast members of the Northern Ireland Coal Importers' Association shall be granted six con-secutive days' holidays with pay in each calendar year, after six months' service, in addition to six statutory holidays with pay as at present observed pay as at present observed

Award No. 276 (14th December).—Parties: The members of the Irish Bleachers' Association Ltd., the Irish Dyers Ltd., and the Hydraulic Mangle Finishers' Association; and certain employees of the member firms. *Claim*: (1) That the present wages of unskilled and semi-skilled male workers aged 21 years and upwards shall be increased by 3d. per hour. Piece workers to be granted an increase of 20 per cent. on present rates. (2) An increase of 2d. per hour for female workers aged 18 years and upwards, and an increase of 20 per cent on the present rates for Administrative Workers' Union to represent their members employed as clerical workers by certain colliery companies in South Wales and Monmouthshire. The Report\* of the Court (*Cmd.* 6493) was issued on 9th November, 1943. owards, and an increase of 20 per cent. on the present rates for piece workers. (3) An increase of  $1\frac{1}{2}d$ . per hour for les. Award : Adult Male Workers (21 years and over)— TRADE BOARDS ACTS. veniles. NOTICES OF PROPOSAL. General workers or labourers .- A minimum rate of wages of 1s. 2d. per hour (1d. increase) for a 48 hour week. (2) Semi-killed workers.—A minimum rate of wages of 1s. 4d. per hour During December, 1943, proposals to vary minimum rates of wages for all classes of male and female workers in the trades concerned were issued as shown below:---d. increase) for a 48-hour week. (3) Piece workers .- An crease of 10 per cent. on the present rates (4) Adult female Sack and Bag Trade Board (Great Britain).—Proposal S.B. (20), Rope, Twine and 11042. R. (78), dated 17th December, 1943. per hour (1d. increase) for a 48-hour week. (5) Piece workers.— An increase of 10 per cent. on the present rates. The Tribunal found that the part of the claim relating to juveniles had not Tin Box Trade Board (Great Britain) .- Proposal X. (23), dated 17th December, 1943. een established and awarded accordingly.

Flax and Hemp Trade Board (Great Britain).—Proposal F.H.(51), dated 31st December, 1943. Award No. 277 (14th December) .- Parties : Same as in Further information concerning any of the proposals listed above may be obtained by persons engaged in the respective trades from the Secretary of the Board concerned at Ebury Bridge House, Ebury Bridge Road, London, S.W.1. Award No. 276 above. Claim : That a minimum rate of 1s. 8d. Award No. 276 above. Claim : I hat a minimum rate of 15. 6d. per hour for a working week of 48 hours shall be paid to all skilled workers, including engine drivers and firemen. Award : That the minimum rate of wages of all skilled workers, including engine drivers, shall be 1s. 6d. per hour for a working week of 48 hours, being an increase of 3d. per hour on the present rate. The Tribunal recommended that the basis and method of pay-CONFIRMING ORDERS. During December, 1943, Orders\* confirming variations of ment of wages of firemen should be the subject of further conference between the parties. minimum rates of wages for all classes of male and female workers in the trades concerned were made as follows :-

Awards Nos. 280 and 281 (17th December).—Parties : (1) The members of the Provincial Association of Master Bakers; and certain employees of the member firms. (2) The members of the Northern Ireland Country Master Bakers' Association; and Button Manufacturing Trade Board (Great Britain) .- Order V.(34), dated 3rd December, 1943; effective from 13th December, 1943. Boot and Shoe Repairing Trade Board (Great Britain).—Order D.(76), dated 7th December, 1943; effective from 22nd Decemcertain employees of the member firms. *Claim* : For an increase of 10s. per week in the basic rate of wages of all country breadber, 1943. Rope, Twine and Net Trade Board (Great Britain).—Orders R.(76) and R.(77), dated 9th December, 1943; effective from 22nd December, 1943. servers and that the present rate of commission which is in existence in the City (Belfast) be applied to the country, *i.e.*, 3d. per £1 up to £25, 41d. from £25 to £40 and 6d. thereafter. Award : The Tribunal found in each case that the claim had Fur Trade Board (Great Britain) .- Order Z. (39), dated 23rd not been established and awarded accordingly.

## INDUSTRIAL COURTS ACT, 1919 AND CONCILIATION ACT, 1896.

## INDUSTRIAL COURT AWARDS.

During December, 1943, the Industrial Court issued two awards, Nos. 1930 and 1931, one of which is summarised below. The other award related to an individual firm.

Paper Box Trade Board (Northern Ireland).—Order N.I.B.(29), dated 28th December, 1943; confirming the variation of general minimum time rates and general overtime rates for male and general overtime rates and general overtime rates for male and Award No. 1930 (13th December) .- Parties : National Asso female workers and piecework basis time rates and general minimum piece rates for female workers; effective from 31st iation of Local Government Officers and Dukinfield Corporation. Claim : For the payment of cost-of-living bonus to certain members of the Corporation's staff. Award : The Court decided December, 1943 \* See footnote \* on page 20 in favour of the claim.

bitrators appointed under the Industrial Courts Act, 1919. One of the awards is summarised below: the other six awards related to individual undertakings. *Parties*: Leicestershire Deputies and Shotfirers' Association and the Leicester Coal Owners' Association. *Claim*: That (a) the war wage and flat rate additions per shift shall be payable in respect of all shifts worked, including the seventh; (b) sickness benefits shall not be limited to one year; and (c) holidays shall be allowed with pay. *Award*: The Arbitrator, in his award dated 13th December, found against the claimants in respect of (a) and for them in respect of (b) and (c) of the claim, and detailed the conditions under which these two parts of the detailed the conditions under which these two parts of the claim were to be implemented.

## CIVIL SERVICE ARBITRATION TRIBUNAL.

During December, 1943, the Civil Service Arbitration Tribunal issued one award,\* No. 78, relating to a claim for extra-duty pay to Post Office Engineering Inspectors for scheduled attendance on week-days and Sundays. The Tribunal found against the on week-days and Sundays. The Tribunal found against the claim as stated but awarded that, as a special war-time measure, so long as duties were scheduled on rotas covering the twentyfour hours daily on seven days a week, and subject to any maximum hourly rates of extra-duty pay for week-days and Sundays which might from time to time be in force, extra pay at rate-and-a-quarter should be paid in respect of week-day wakeful attendance in excess of forty-two hours a week, and that attend ance on Sunday which might rank for extra-duty pay should be paid for as at present, at rate-and-a-half with a further addition of one-sixth for such hours as fall between the hours of 8 p.m. and 6 a.m.

### COURT OF INQUIRY.

On 13th October, 1943, the Minister of Labour and National Service appointed Sir Charles Doughty, K.C. (Chairman), Mr. A. E. Holmes, C.B.E., and Mr. H. O. Smith, C.B.E., as a Court of Inquiry to inquire into and report upon matters in dispute connected with the claim of the Clerical and

December, 1943; effective from 7th January, 1944. Paper Box Trade Board (Great Britain).—Order B.(32), dated 29th December, 1943; effective from 12th January, 1944. Rope, Twine and Net Trade Board (Northern Ireland).—Order N.I.R.(42), dated 16th December, 1943; effective from 22nd

December, 1943. Aerated Water Aerated Waters Trade Board (Northern Ireland).—Order N.I.A.(18), dated 16th December, 1943; effective from 23rd

December, 1943.

The following Order was also made :-

January, 1944.

## STATUTORY RULES AND ORDERS.

Since last month's issue of this GAZETTE was prepared the undermentioned Orders\* relating to matters with which the Ministry of Labour and National Service is concerned, either directly or indirectly, have been published in the series of Statutory Rules and Orders:—

The Coal Mines (South Wales) (Pneumoconiosis) Order, 1943 (S.R. & O. 1943, No. 1696. 1d. net (2d. post free)).—This Order, made by the Minister of Fuel and Power on 8th December, 1943, enables Directions to be given to persons carrying on coal mining undertakings in South Wales requiring them to take certain specified measures for reducing the amount of airborne dust below ground. The Order also provides, *inter alia*, that undertakers to whom such directions are given must provide and maintain equipment necessary for the due carrying out of the measures specified in the Directions.

The Supplementary Pensions (Determination of Need and Assessment of Needs) Regulations, 1943, dated December 16, 1943, made by the Minister of Health and the Secretary of State for Scotland acting in conjunction under Part II of the Old Age and Widows' Pensions Act, 1940 (S.R. & O. 1943, No. 1737, 2d. net (3d. post free)); and

The Unemployment Assistance (Determination of Need and Assessment of Needs) Regulations, 1943, dated December 21, 1943, made by the Minister of Labour and National Service under the Unemployment Assistance Act, 1934 (S.R. & O. 1943, No. 1759, 2d. net (3d. post free)).—See page 2 for a summary of these Regulations.

## OFFICIAL PUBLICATIONS RECEIVED.

[Note.—The prices shown are net; those in brackets include postage.]

COURT OF INQUIRY.—Report by a Court of Inquiry concerning a Dispute between the Clerical and Administrative Workers' Union and certain Colliery Companies in South Wales and Monmouthshire. Cmd. 6493. Ministry of Labour and National Service. Price 25. (3d.)—See page 19 of this GAZETTE.

EDUCATION.—Education Bill : Explanatory Memorandum by the President of the Board of Education. Cmd. 6492. Price 3d. net (4d.)—See page 4 of this GAZETTE.

NATIONAL SERVICE.—Selected Decisions given by the Umpire during September and October, and November, 1943, in respect of Applications for Postponement of Liability to be called up for Service under the National Service Acts, 1939–1942. N.S. Code 2, Pamphlets Nos. 6 and 7/1943. Ministry of Labour and Nationa Service. Price 2d. each (3d.)

NURSES' SALARIES. Report of the Mental Nurses Sub-Committee of the Scottish Nurses' Salaries Committee. Cmd. 6488. Department of Health, Scotland. Price 1d. (2d.) See summary on page 5 of this GAZETTE.

SUPPLEMENTARY (PENSIONS AND UNEMPLOYMENT ASSISTANCE, —Explanatory Memorandum on the Draft Supplementary Pensions (Determination of Need and Assessment of Needs) Regulations, and the corresponding Draft Unemployment Assistance Regulations, dated 1st December, 1943, respectively. Cmd. 6490 Price 2d. (3d.)—See page 2 of this GAZETTE.

\* Copies of official publications (including Orders, Regulations, etc.) referred to in this GAZETTE may be purchased from H.M. Stationery Office at the addresses below.

